AGENDA

A meeting of the Council of the Corporation of the Town of Northeastern Manitoulin and the Islands to be held on Tuesday, December 1st, 2020 Electronic Format at 7:00 p.m.

- 1. Call to Order
- 2. Approval of Agenda
- 3. Disclosure of Pecuniary Interest & General Nature Thereof

Deputation – RSM Delivery Review Presentation

Presentation of the 2021 Draft Budget

- 4. Minutes of Previous Meeting
 - i. Confirming By-Law 2020-53
- 5. New Business
- 6. Minutes and Other Reports i. Mayors update
- 7. Adjournment

2021 PRELIMINARY BUDGET PRELIMINARY MPACT ASSESSMENT DATA
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11/11/2020 10:04	January 1, 2020 TOWN OF NORTHEASTERN MANITOULIN AND THE ISLANDS DETERMINATION OF ANNUAL TAX RATE 2021	January 1, 2020 NORTHEASTERN MANITOULIN AND THE DETERMINATION OF ANNUAL TAX RATE 2021	2020 NITOULIN ANNUAL T	AND THE AX RATE	ISLANDS				Page 1.
Total Weighted Assessment	All Wards 523,699,276 100.00%	Ward 1 125,105, 23,89%	Ward 1 125,105,533 23.89%	Ward 2 136,657, 26.09%	Ward 2 136,657,141 26.09%	Wards 261, 50.	Wards 3 & 4 261,936,603 50.02%	Ward 39	Wards 2,3 & 4 398,593,743 n/a
Common Levy Brought Fwd:	\$ 2,981,207	\$	712,175	\$	777,934	г Ф	1,491,099	69	33
Area Rates Programs Provided Increase (Decrease) in Operating Reserves Capital Projects Increase (Decrease) in Capital Reserves Utilities Operations, Reserves and Capital	1,955,269 57,456 25,000 -	·	18,900 2,800	F	176,766 1,215 25,000 25,000		38,594		1,721,010 53,441
Allocation of Shared Area Rate (W2, 3 & 4) External Financing Prior Year's Ward (Surplus) Deficit	ē ¥ t		C K R	Q	608,367	÷	1,166,084 *	\sim	(1,774,451) = =
	2,038,225		21,700	0	811,848	-	1,204,677		
Net amounts to be raised: Municipal Levy \$ 5,019,432	= \$ 5,019,432	\$	733,875	\$ 1,5	1,589,781	بې مە	2,695,776	φ	
Education Levy 1,046,453 Total Levy 6,065,885									
RESIDENTIAL TAX RATES, per \$1,000: <u>% incr.</u> MUNICIPAL 2020 0.29% Ward 1 0.00584925	2021 0.00586605	0,005	0.00586605	0.01	0.01163336	0.0	0.01029171		
20 20 4	0.01163336								
EDUCATION Residential Wards	+ 0.00153000		ARATIVE	RESIDEN.	COMPARATIVE RESIDENTIAL COMBINED LEVIES	INED LE			
COMBINED	0.00730605	2021 * °	070 067	% incr	10 1 0 1 0 1 0 1 0 1 0 1 0 1 0 1 0 1 0		2020	0	R70 R06
0.23% vvaru i 2.34% Ward 2 1.41% Wards 3 & 4	= 0.01316336 = 0.01182171 = 0.01182171		876,907 1,386,532 2,807,636		-0.10% 8.46% 8.26%	000	0.01286194 0.01165692		ara,eue 1,278,353 2,593,520
		\$ 5,0	5,073,135		6.77%			¢	4,751,679

11/11/2020 10:08 AM

2021 Tax Calculations PRELIMINARY ASSESSMENT MUNICIPAL CONNECT after Nov 10 2020 meeting study added.xls

2021 PRELIMINARY BUDGET

		Januar	Dec 1, 2020 y 1, 2021		Page 2
			RN MANITOULIN AND THE ISLAN on Municipal Levy 2021	NDS	
EXPENDITURE General Government			COMMON EXPENDITURE	\$	5,402,595
Council Property Assessment	\$ 150,510 89,935		REDUCED BY:		
Administration	1,410,792 \$	1,651,237	REVENUE Payments in Lieu		88,700
Protection to Persons & Pro	operty		Province of Ontario		
Policing MNR Fire Protection	755,971		OMPF (Ontario Municipal Partr	ership Fund)	1,633,400
By-Law Enforcement Building Inspection Animal Control	5,300 118,010 26,100 2,000		Gas Tax Other Funding (Recycling)		36,500
Emergency Planning Transportation Services	2,000	907,381	Other Governments	Grant Project Funding	2,300
Airport		63,555	Long Term Financing	i tojoot i unung	
Environmental Services Water Quality Study Landfill Op'ns Recycle & Compost	303,081 30,800		User Fees Bldg Permits & Fines	\$ 119,010	
Health Services Health Unit	107,867	333,881	Zoning Revenues Tipping Fees & Access Fe Cemeteries	12,125	
Land Ambulance Cemeteries	722,515	859,708	Parks & Rec.	275,153	474,088
Social & Family Services M-S DSSAB Centennial Manor	406,292 135,693	000,100	Misc. Revenue		186,400
Haven House	· · · · · ·	541,985	Transfers from Reserves		
Parks & Recreation Parks Recreation	113,273 634,813		Prior Year's Surplus (Deficit) from Common Levy		
Library Museum	99,363 144,147	991,597	COMMON REVENUES		2,421,388
Planning & Development Planning	5,000	331,331			
Tourism Downtown Enhance'mt	16,200 4,451		COMMON LEVY:	\$	2,981,207
Waterfront Dev't Econ. Development	27,600		Prior Year's Levy	\$	2,934,931
		53,251	Percentage Change in Levy:		1.58%
COMMON EXPENDITURE	\$	5,402,595			

2021 PRELIMINARY BUDGET

	January 1,	2021		
TOWN OF NORT	HEASTERN MANI WARD 1 ARE 2021	TOULIN AND THE I A RATE	SLANDS	Page 3.
	EXPENSES -	REVENUES =	INCR/(DECR)	PRIOR YEAR
Programs Provided				
Assessment Reductions	\$	\$ 20	\$-	\$ -
Roadways Maintenance	4,400	<u>a</u>	4,400	4,000
MNR Fire Protection	2,500	2	2,500	1,236
Recycling Removal	12,000	-	12,000	12,000
	18,900		18,900	17,236
Management of Operating Reserves				
Fire Protection Reserve	22	2.75	-	0
Tax Rate Stabilization	5	1.5	-	2
Water Quality Study Reserve	2,800		2,800	2,800
	2,800	-	2,800	2,800
Capital Projects				
Ward 1 - Burnt Island Surface Treatment		s		
	-	-	100	-
Management of Capital Reserves				
		(H)		·*
	1.52	3 5 7		1. 5 1
Utilities Operations and Capital				
			<u></u>	
	121	<u>्य</u> े।	-	<u>ेत्र</u>
External Financing				
				·
		-		12-1
WARD TOTALS	\$ 21,700	\$ -	21,700	20,036
Prior Year's (Surplus) Deficit			-	0
LEVY FOR WARD SERVICES			\$ 21,700	\$ 20,036

	January 1,	2021		Paga 5
TOWN OF NORT	HEASTERN MAN WARDS 3 & 4 A 2021	ITOULIN AND THE REA RATE	ISLANDS	Page 5.
	EXPENSES	- REVENUES	INCR/(DECR) = LEVY	PRIOR YEAR
Programs Provided				
Assessment Reductions	\$-	\$ ≍	\$ -	\$ -
Civic Addressing	-			
Streetlighting	2,500	2.00	2,500	2,500
New Landfill Financing		2 3 5		
Landfill Closure Financing	36,094		36,094	36,094
	38,594	(32)	38,594	38,594
Management of Operating Reserves				
Tax Rate Stabilization		· · · · · ·	<u> </u>	
	11 1	(=)	÷	-
Capital Projects				
Walking Trails	10 - 21	3 7 0	×	-
Roads				
Streetlighting		(<u>*</u>)	· · · · · · · · · · · · · · · · · · ·	
		-	2	-
Management of Capital Reserves				
			<u>.</u>	
Litilities Operations and Conitat	3 7 3	2.5		
Utilities Operations and Capital Waterworks				
Water Reserves	85			-
			17	
Water Distribution System Water Plant Upgrade	1754 (AB4)		1.00	1.7
Water meters	072			
Waterworks Users		175. 1		
Waterworks Osers				
External Financing	874	1		7
	12		÷	<u>2</u>
				5
WARD TOTALS	\$ 38,594	\$ -	38,594	38,594
Ward share of services allocated to Wards 2, Prior Year's (Surplus) Deficit	3 & 4		1,166,084	1,097,023
LEVY FOR WARD SERVICES			\$ 1,204,677	\$ 1,135,617

		January 1,	2021					_	
TOWN OF NO		ERN MANI			E ISLA	ANDS		Pa	ige 4.
	EXP	ENSES	RE	VENUES	=		R/(DECR) .EVY	PRIOI YEAF	
Programs Provided						_			
Assessment Reductions	\$		\$	-		\$	_	\$	-
Sidewalks	Ŧ	6,200	÷	-		Ψ	6,200		,000
Streetlighting		4,000					4,000		,000
Crossing Guards		30,760					30,760		,530
Curbside Pickup of Recyclables		36,000					36,000		,000
Canine Control		,		-			:=:		000
Landfill Closure Financing		36,094					36,094	36	,094
Garbage Collection		72,427		7,500			64,927		,353
BIA Operations		5,785		7,000			(1,215)		,215)
	1	91,266		14,500	6		176,766		,762
Management of Operating Reserves									,
BIĂ		1,215		-			1,215	1	,215
Recycling									3 4 5
	-	1,215	-	-	-		1,215	1	,215
Capital Projects		, .					.,		,
Urban Roads Surface Treatement							-		5.5
Meredith St Drain									-
Urban Sidewalk		25,000					25,000	20	,000
		25,000		-	-		25,000		,000
Management of Capital Reserves Sidewalks		-,							
Connecting Link - Land Purchase							-		
3		*			2	_	-		-
Utilities Operations and Capital									
Sanitary Sewers							-		(2)
Sewer Reserves							-		
Storm Sewers		500					500		500
Waterworks							-	250	,000
Water Reserves (Watermain)		Ξ.					-	(250	
Water Treatment Plant		÷		240			-	(200	
Water Distribution System		-		222			<u>1</u>		820
Sewer Reserves (Con Link)		÷		220			<u>,</u>		
· · · · · · · · · · · · · · · · · · ·		-		120			3 4		
	2	500					500		500
External Financing									
-		<u>1</u>					2		4
		<u> </u>			2				-
WARD TOTALS	\$2	17,981	\$	14,500	9		203,481	183	,477
Ward share of (Surplus) Deficit from servic Prior Year's (Surplus) Deficit	es allocate	d to Wards	2, 3 & 4	1			608,367	580,	,184
LEVY FOR WARD SERVICES					1	S	811,848	\$ 763.	,660

	January 1	I, 2021		Dere C
		NITOULIN AND TH ARED AREA RATE	E ISLANDS	Page 6.
	EXPENSES	REVENUES	INCR/(DECR) = LEVY	PRIOR YEAR
Programs Provided Basic Fire Service	\$ 173,505	\$ 11,536	\$ 161,969	\$ 159,322
911 Response Roadways Maintenance Docks	1,500 1,635,082 377,109	- 26,600 428,050	1,500 1,608,482 (50,941)	1,500 1,457,319 (60,777)
Garbage Disposal	2,187,196	466,186	1,721,010	1,557,364
Management of Operating Reserves Fire Equipment Reserve	5	1 0	(E)	ш По 100
Docks & Marina Reserve Public Works Reserves Landfill Monitoring Reserve	53,441	-	53,441	68,102 (412,282)
Capital Projects	53,441		53,441	(344,180)
Fire Equipment Roadways		÷	14 14	30,000 434,022
Public Works (Drain) Marina & Other Marine Services				370,000
Cell Expansion				
Management of Capital Reserves Fire Equipment	121		14 1	
Roadways Public Works Marina	-		22) (2)	(270,000)
wa na				(370,000) (370,000)
Utilities Operations and Capital	12 			() ():
External Financing				
WARD TOTALS	\$ 2,240,637	\$ 466,186		:
LEVY FOR WARD SERVICES			\$ 1,774,451	\$ 1,677,206
Allocated to Ward 2 Allocated to Wards 3 & 4		34.28% 65.72%	\$ 608,367 1,166,084 \$ 1,774,451	\$ 580,184 1,097,023 \$ 1,677,207

TOWN OF NORTHEASTERN MANITOULIN AND THE ISLANDS

- STATEMENT OF 2021 CAPITAL PROJECTS AND FINANCING -

DRAFT CAPITAL BUDGET- 2021

D		_ BUDGET- 2021			
CAPITAL		E	BUDGETED		
PROJECT DESCRIPTION	TOTAL COST	GRANT	CES OF FINANCING RESERVE	OTHER	NET COST TO TOWN
GENERAL GOVERNMENT					
Municipal Office					-
Garage door ramp repairs	\$ 5,700				5,700
Cemetary fencing	3,196		\$ 3,196 cem		2
DEPARTMENT TOTAL	\$8,896	\$0	\$3,196	\$0	\$5,700
TRANSPORTATION SERVICES					
Roads Construction					
Green Bay Road - Dig out and rebuild Green Bush Road gravel Bay Estates Rd (1Km) Grade Raise Gammie Street Study	50,000 \$37,000 \$50,000 23,000	50,000 GT \$8,000 OCIF 50,000 OCIF	\$29,000 OCIF		23,000
Surface Treatment					
Green Bay Road Bay Estates Road Hayward Street	40,000 40,000 25,000	40,000 GT 21,000 OCIF	40,000 WC 4,000 WC		
Drains					-
Meredith Street drain	60,000				60,000
Sidewalks					
Draper Street Downtown	105,000 25,000	82,000 GT	23,000 GT		- 25,000
PW Shop					
Backhoe - replace 2006 Case PW sand dome	170,000 350,000	350000	170,000 WC		12 12 13
DEPARTMENT TOTAL	\$975,000	\$601,000	\$266,000	\$0	\$108,000
ENVIRONMENTAL SERVICES					
DEPARTMENT TOTAL	\$0	\$0	\$0	\$0	\$0
RECREATIONAL & CULTURAL SERVICES					
Rec Centre					
Ice Plant A/C System Walkway - front entrance Curling club - paint ice surface walls and tables an	392,000 65,000 30,000 20,000	377,471 MOD 65,000 MOD 30,000	14,529 WC	10,000 CC	10,000

TOWN OF NORTHEASTERN MANITOULIN AND THE ISLANDS

- STATEMENT OF 2021 CAPITAL PROJECTS AND FINANCING -

DRAFT CAPITAL BUDGET- 2021

		06-Oct-20			
CAPITAL PROJECT	TOTAL		BUDGETED SOURCES OF FINANCING		NET COST
DESCRIPTION	COST	GRANT	RESERVE	OTHER	TO TOWN
Parks					
rans					
Baseball field - 'A' field outfield fence	20,000	10,000		10,000 LCL	
Baseball field - Light heads	30,000	15,000		15,000 LCL	12
Pump track and skatepark upgrades	150,000	150,000			22
Running track - at soccer field	30,000	30,000			
Mussum					
Museum					
Entrance door - replace	7,000				7,000
Tables (1) and chairs (20)	2,000				2,000
Permanent bathroom	45,000	15,000			30,000
Fermanent bathoom	45,000	15,000			30,000
Library					
Boiler	10,000		10,000 WC		-
Spider Bay					
Dock revitalization - Pier 6	285,000	285,000			-
Yard light heads (2)	20,000	10,000	10,000 SBM		
Washroom - stalls, paint lights and floors	20,000	10,000	20.000 SBM		
Hard surface road - drainage and parking area	45,000		45.000 SBM		-
	,				
Downtown Waterfront					
					-
					5
DEPARTMENT TOTAL	\$1,171,000	\$987,471	\$99,529	\$35,000	\$49,000
PROTECTION TO PERSONS AND PROPERTY					
DEPARTMENT TOTAL	\$0	\$0	\$0	\$0	\$0
PLANNING & DEVELOPMENT					
CAPITAL PROJECT ACTIVITY TOTAL	\$ 2,154,896	\$ 1,588,471	\$ 368,725	\$ 35,000	\$ 162,700
	Reserve & Other	legend			
	*	Loan			
	WC	Working Captial R			
	CE				
	CEM WTF	Cemetary Reserve Waterfront Reserve			
	RC				
		Little Current Wate			
	LCS				
	SBM	Spider Bay Marina	Reserve		
	FE	Fire Equipment			

FE Fire Equipment

TOWN OF NORTHEASTERN MANITOULIN AND THE ISLANDS **2021 (Pre-Audit) Reserve Schedule** - Schedule of Continuity of Reserves and Reserve Funds -

nedule of	Continuity	of Reserves	and	Reserve	Fund

					Reserve Funds		
		Description	OPENING	ADDITIONS	BUDGET	CTIONS	CLOSING
		Description	OPENING	ADDITIONS	REDU		CLOSING
		RESERVES			OP'NS	CAPITAL	
WF	wc	General Government	246 299	364,334		000 500	242 102
WF	wc	Working Capital Future Development	216,388 362,642	304,334		238,529	342,193 362,642
WF		Computer Equipment	13,228				13,228
WF		Municipal Office	8,896				8,896
VS	Т	Vested Sick Leave	94,314				94,314
WF		Modernization Funding (201	428,561				428,561
PP		Protective Services Fire Equipment	3,279				3,279
PP		Ward 1 MNR Fire Response	25,316				25,316
PP		Civic Addressing	1,578				1,578
PP		Building Inspection	144,968				144,968
		Transportation Services					
SR		Surface Trealment	6,600				6,600
SR SR		Roadways Construction Sidewalks	21,041 14,492				21,041 14,492
SR		Streetlights Ward 2	220				220
Α	Е	Airport Runway	84,400				84,400
DM	Е	Spider Bay Marina	216,697			75,000	141,697
DM	Е	Waterfront Docks	88,842				88,842
SR		Vehicles & Equipment	0				0
ws	υ	Environmental Services LC Sewers	85,206				85,206
WS	U	San Sewer Repayment Res	251,334				251,334
WS	Ŭ	LC Water	1,174,851				1,174,851
ws	Ū	Sheg. Water	241,472				241,472
LS	NL	Landfill Compensation Plan	1,000				1,000
LS		Landfill Cell Expansion	177,977				177,977
LS		Old Landfills Gndwater Monit	•				0
LS R		Landfill Post-Closure Care Ward 2 Recycling	84,036 35,000				84,036 35,000
		Health Services	00,000				00,000
С		Cerneteries Capital	3,196			3,196	0
		Parks, Rec & Cultural Service	S				
RC		Rec Centre Carryover RE: T	3,730				3,730
RC		Rec Centre Capital	5,526				5,526
RC		Zamboni Replacement	19,263				19,263
L RC		Library Building Roof Library Park Playground	4,386				0 4,386
M	т	Museum	1,500				1,500
		Planning & Development	1,000				0
ED	Е	Information Centre Building					0
ED	_	Community Dev Corp	1,550				1,550
ED	E	B.I.A	13,001			0.010 707	13,001
		Subtotal	\$ 3,834,491	\$ 364,334	\$ -	\$ 316,725	3,882,100
		RESERVE FUNDS					
		RESERVE FUNDS	18,489		-	-	\$ 18,489
						15 15	\$ 18,489 \$ 199,659
		Federal Docks Cemeteries Perpetual Care Ross Blum	18,489 199,659			18 18	\$ 199,659 \$ -
		Federal Docks Cemeteries Perpetual Care Ross Blum	18,489	- \$ -	\$ -	s -	\$ 199,659
		Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal	18,489 199,659 - \$ 218,148			\$ -	\$ 199,659 \$ -
		Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal	18,489 199,659 - \$ 218,148	\$ -		- - \$ -	\$ 199,659 \$ -
,		Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal	18,489 199,659 - \$ 218,148 SSIFIED SUM			- - \$ -	\$ 199,659 \$ - \$ 218,148
,	WC	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal CLA	18,489 199,659 \$ 218,148 SSIFIED SUM OPENING \$ 1,007,591		SERVES	- -	\$ 199,659 \$ 218,148 <u>CLOSING</u> \$ 1,133,396
,	NL	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan	18,489 199,659 \$ 218,148 SSIFIED SUM		ESERVES CHANGE \$ 125,805	\$ -	\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,000
,	NL LC	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan Landfill Closure	18,489 199,659 \$ 218,148 SSIFIED SUM 0PENING \$ 1,007,591 1,000		ESERVES CHANGE \$ 125,805	\$	\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,000 \$
,	NL LC U	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal Compensation Plan Landfill Closure Utilities	18,489 199,659 \$ 218,148 SSIFIED SUM OPENING \$ 1,007,591 1,000 1,752,863		CHANGE \$ 125,805	\$ -	\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,000 \$ 1,752,863
	NL LC U E	Federal Docks Cerneteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan Landfill Closure Utilities Enterprises	18,489 199,659 \$ 218,148 SSIFIED SUN OPENING \$ 1,007,591 1,000 1,752,863 402,940		ESERVES CHANGE \$ 125,805	- 	\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,752,863 \$ 327,940
	NL LC U	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal Compensation Plan Landfill Closure Utilities	18,489 199,659 \$ 218,148 SSIFIED SUM OPENING \$ 1,007,591 1,000 1,752,863		CHANGE \$ 125,805 (75,000)		\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,000 \$ 1,752,863
,	NL LC U E	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes	18,489 199,659 5 218,148 SSIFIED SUN 0PENING \$ 1,007,591 1,000 1,752,863 402,940 99,544 570,553		CHANGE \$ 125,805 (75,000) (3,196)		\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,752,863 \$ 327,940 \$ 99,544 \$ 567,357
	NL LC U E	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes	18,489 199,659 5 218,148 SSIFIED SUN 0PENING \$ 1,007,591 1,000 1,752,863 402,940 99,544		CHANGE \$ 125,805 (75,000)		\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,000 \$ 1,752,863 \$ 327,940 \$ 99,544
	NL LC U E	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes	18,489 199,659 5 218,148 SSIFIED SUN 0PENING \$ 1,007,591 1,000 1,752,863 402,940 99,544 570,553		CHANGE \$ 125,805 (75,000) (3,196)		\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,752,863 \$ 327,940 \$ 99,544 \$ 567,357
,	NL LC U E	Federal Docks Cerneteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes TOTAL	18,489 199,659 \$ 218,148 SSIFIED SUN OPENING \$ 1,007,591 1,752,863 402,940 99,544 570,553 \$ 3,834,491		CHANGE \$ 125,805 (75,000) (3,196) \$ 47,609		\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,000 \$ 1,752,863 \$ 327,940 \$ 99,544 \$ 567,357 \$ 3,882,100
	NL LC U E	Federal Docks Cerneteries Perpetual Care Ross Blum Subtotal CLA Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes TOTAL	18,489 199,659 5 218,148 SSIFIED SUN 0PENING \$ 1,007,591 1,000 1,752,863 402,940 99,544 570,553	IMARY OF RE	CHANGE \$ 125,805 (75,000) (3,196) \$ 47,609		\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,752,863 \$ 327,940 \$ 99,544 \$ 567,357
	NL LC U E	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes TOTAL WF SR A	18,489 199,659 SIFIED SUM SIFIED SUM OPENING 1 ,007,591 1,000 1,752,863 402,940 99,544 570,553 3 ,834,491 1 ,029,715 42,353 84,400	IMARY OF RE	CHANGE \$ 125,805 (75,000) (3,196) \$ 47,609	\$ 238,529	\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,752,863 \$ 327,940 \$ 99,544 \$ 567,357 \$ 3,882,100 \$ 1,155,520 \$ 42,353 \$ 84,400
	NL LC U E	Federal Docks Cerneteries Perpetual Care Ross Blum Subtotal Working Capital Compensation Plan Landfil Closure Utilities Enterprises Trust Other Municipal Purposes TOTAL WF SR A WS	18,489 199,659 \$ 218,148 SSIFIED SUM 0PENING \$ 1,007,591 1,000 1,752,863 402,940 99,544 570,553 \$ 3,834,491 \$ 1,029,715 42,353 84,400 1,752,863	\$ 364,334	SERVES CHANGE \$ 125,805 (75,000) (75,000) (3,196) \$ 47,609	\$ 238,529	\$ 199,659 \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,752,863 \$ 327,940 \$ 99,544 \$ 567,357 \$ 3,882,100 \$ 1,155,520 \$ 42,353 \$ 84,400 \$ 1,752,863
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	NL LC U E	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes TOTAL WF SR A WS DM RC L R LS VS PP	18,489 199,659 SSIFIED SUM SSIFIED SUM 0PENING \$ 1,007,591 1,000 1,752,863 402,940 9,544 570,553 \$ 3,834,491 \$ 1,029,715 42,353 84,400 1,752,863 305,539 32,905 5,500 263,013 94,314 175,142	\$ 364,334	SERVES CHANGE \$ 125,805 (75,000) (3,196) \$ 47,609 \$ - -	\$ 238,529 - 75,000 - - - -	\$ 199,659 \$
	NL LC U E	Federal Docks Cerneteries Perpetual Care Ross Blum Subtotal Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes TOTAL WF SR A WS DM RC L R LS VS	18,489 199,659 SSIFIED SUM SSIFIED SUM 1,007,591 1,007,591 1,000 1,752,863 402,940 99,544 570,553 \$ 3,834,491 \$ 1,029,715 42,353 84,490 1,752,863 3,005,539 32,905 - 35,000 263,013 94,314 175,142 3,196	\$ 364,334	SERVES CHANGE \$ 125,805 (75,000) (3,196) \$ 47,609 \$ - -	\$ 238,529	\$ 199,659 \$
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	NL LC U E	Federal Docks Cemeteries Perpetual Care Ross Blum Subtotal Working Capital Compensation Plan Landfill Closure Utilities Enterprises Trust Other Municipal Purposes TOTAL WF SR A WS DM RC L R LS VS PP C M	18,489 199,659 SIFIED SUM SIFIED SUM SIFIED SUM 1,007,591 1,007,591 1,007,591 1,000 99,544 570,553 3,334,491 1,752,863 402,940 99,544 570,553 3,334,491 1,752,863 305,539 32,905 - 35,000 263,013 94,314 175,142 3,196 1,500	\$ 364,334	SERVES CHANGE \$ 125,805 (75,000) (3,196) \$ 47,609 \$ - -	\$ 238,529 	\$ 199,659 \$ - \$ 218,148 CLOSING \$ 1,133,396 \$ 1,133,396 \$ 1,133,396 \$ 1,752,863 \$ 327,940 \$ 99,544 \$ 567,357 \$ 3,882,100 \$ 1,752,863 \$ 3,882,100 \$ 1,752,863 \$ 230,539 \$ 32,905 \$ 32,905 \$ 35,000 \$ 263,013 \$ 94,314 \$ 1,75,142 \$ 1,500

\$ 3,834,491 \$ 364,334 \$ 🛛 🛬 \$ 316,725 \$ 3,882,100

THE CORPORATION OF THE TOWN OF NORTHEASTERN MANITOULIN AND THE ISLANDS

BY-LAW NO. 2020-53

Being a by-law of the Corporation of the Town of Northeastern Manitoulin and the Islands to adopt the minutes of Council for the term commencing December 4, 2018 and authorizing the taking of any action authorized therein and thereby.

WHEREAS the Municipal Act, S.O. 2001, c. 25. s. 5 (3) requires a Municipal Council to exercise its powers by by-law, except where otherwise provided;

AND WHEREAS in many cases, action which is taken or authorized to be taken by a Council or a Committee of Council does not lend itself to an individual by-law;

NOW THEREFORE THE COUNCIL OF THE CORPORATION OF THE TOWN OF NORTHEASTERN MANITOULIN AND THE ISLANDS ENACTS AS FOLLOWS:

1. THAT the minutes of the meetings of the Council of the Corporation of the Town of Northeastern Manitoulin and the Islands for the term commencing December 4th, 2018 and held on:

November 24th, 2020

are hereby adopted.

- 2. THAT the taking of any action authorized in or by the minutes mentioned in Section 1 hereof and the exercise of any powers by the Council or Committees by the said minutes are hereby ratified, authorized and confirmed.
- 3. THAT, where no individual by-law has been or is passed with respect to the taking of any action authorized in or by the minutes mentioned in Section 1 hereof or with respect to the exercise of any powers by the Council or Committees in the above-mentioned minutes, then this by-law shall be deemed for all purposes to be the by-law required for approving and authorizing the taking of any action authorized therein or thereby or required for the exercise of any power therein by the Council or Committees.
- 4. THAT the Mayor and proper Officers of the Corporation of the Town of Northeastern Manitoulin and the Islands are hereby authorized and directed to do all things necessary to give effect to the recommendations, motions, resolutions, reports, action and other decisions of the Council or Committees as evidenced by the above-mentioned minutes in Section 1 and the Mayor and Clerk are hereby authorized and directed to execute all necessary documents in the name of the Corporation of the Town of Northeastern Manitoulin and the Islands and to affix the seal of the Corporation thereto.

READ A FIRST, SECOND AND THIRD TIME AND FINALLY PASSED THIS 1st day of December 2020.

The Corporation of the Town of Northeastern Manitoulin and the Islands Minutes of meeting held Tuesday, November 24th , 2020 Electronic Format at 7:00p.m.

PRESENT: Mayor Al MacNevin, Councillors: Barb Baker, Al Boyd, Laurie Cook, Mike Erskine, William Koehler, Bruce Wood, Jim Ferguson, and Dawn Orr

STAFF PRESENT:	David Williamson, CAO
	Pam Cress, Clerk

Mayor MacNevin called the meeting to order at 7:00 p.m.

Council observed 1 minute of silence in recognition of fallen Officer Marc Hovingh

Resolution No. 303-11-2020

Moved by: M. Erskine Seconded by: B. Wood RESOLVED THAT the Council of the Corporation of the Town of Northeastern Manitoulin and the Islands approves the agenda as presented.

Resolution No. 304-11-2020

Moved by: J. Ferguson

Seconded by: A. Boyd RESOLVED THAT the Council of the Corporation of the Town of Northeastern Manitoulin and the Islands reads a first, second and third time and finally passes by-law 2020-50, being a by-law to adopt the minutes of Council for the term commencing December 4, 2018 and authorizing the taking of any action authorized therein and thereby.

Resolution No. 305-11-2020

Moved by: M. Erskine Seconded by: J. Ferguson B RESOLVED THAT the Council of the Corporation of the Town of Northeastern Manitoulin and the Islands reads a first, second and third time and finally passes by-law 2020-51 Being a by-law to amend zoning by-law 2018-41, to rezone the south portion of 27 Worthington Street to General Commercial from Institutional.

Resolution No. 306-11-2020

Moved by: M. Erskine Seconded by: J. Ferguson B RESOLVED THAT the Council of the Corporation of the Town of Northeastern Manitoulin and the Islands reads a first, second and third time and finally passes by-law 2020-52, Being a by-law to amend zoning by-law 2018-41, to allow 4 temporary camping units by site specific zoning amendment on Lot 28, Concession 7 RP31R889, Howland Township.

Resolution No. 307-11-2020

Moved by: B. Koehler Seconded by: J. Ferguson BE IT RESOLVED THAT the Council of the Corporation of the Town of Northeastern Manitoulin and the Islands does now adjourn at 8:22 pm.

Carried

Al MacNevin Mayor Pam Cress

Clerk

Carried

Carried

Carried

Carried

MUNICIPAL SERVICE DELIVERY REVIEW FINAL REPORT

Town of Northeastern Manitoulin & the Islands

November, 2020



Abstract	 3
Executive Summary	 5
Background and context	 20
Methodology	 28
Current state assessment	 40
Future state recommendations	 70
Appendices	 87



ABSTRACT



ABSTRACT

The Town of Northeastern Manitoulin and the Islands (**NEMI**) engaged RSM Canada (**RSM**) to undertake a Municipal Service Review of all its current service offerings as part of the Province of Ontario's broader initiative on service modernization for small and rural communities. The purpose of the review was to identify opportunities where the municipal services could be more effective, efficient, and responsive to the current and future needs of the Town.

The project included a line by line review of 20 municipal services and a detailed review of 4 services. These included: the recreation facility, waterfront and marina, landfill and public works and sewer and water. The overall cost of the services reviewed was \$10.7M in 2019. The methodology to review NEMI's services revolved around people, process and technology.

The overall findings were that NEMI's services are operating comparatively efficient and effective. Based on 61 responses from the public survey, 95% rated the quality of life at NEMI as "very good" or "good", while 56% stated that they were satisfied with the overall delivery of the services provided by NEMI. Among the 20 services reviewed as part of the line by line review, 17 are operating comparatively efficiently and effectively, while 3 were identified as having opportunity for improvement. Within the 4 services assessed as part of the detailed review, there are some opportunities for improvement within each of the areas. In large part, sewer and water is operating efficiently and effectively.

EXECUTIVE SUMMARY





- RSM Canada was engaged by the Town of Northeastern Manitoulin & the Islands (the Town or NEMI) to undertake a Municipal Service Review of all its current service offerings.
- The purpose of this review is to identify opportunities where the municipal services could be more effective, efficient, and responsive to the current and future needs of the Town.
- The objectives of the review were as follows:
 - ⁻ Identify gaps and opportunities within the Town's service offerings
 - Identify opportunities to optimize utilization, processes, delivery methods, etc. to meet demands; and
 - Develop a roadmap and implementation plans to fill gaps and achieve the desired future state that could be used as part of strategic planning.



SERVICES REVIEWED

Line by line review

- 1. General Government & Administrative Services
- 2. Municipal Parks
- 3. NEMI Public Library
- 4. Centennial Museum of Sheguiandah
- 5. Tourist Information Centre
- 6. Fire Services
- 7. Police Services
- 8. Building Inspection & By-Law Enforcement
- 9. Animal (Canine) Control & Enforcement
- **10.** Emergency Management Planning

Detailed review

- 1. Recreation Facility
- 2. Waterfront and Marina services

- 11. Manitoulin East Municipal Airport
- 12. Health Unit
- 13. Land Ambulance
- 14. Cemeteries
- 15. Manitoulin Sudbury DSSAB
- 16. Centennial Manor
- 17. Local Planning Administration
- **18.** Tourism Promotion
- 19. Business Improvement Area
- 20. Economic Development

- 3. Landfill and Public Works
- 4. Sewer and Water services

CURRENT STATE ASSESSMENT FRAMEWORK

Financial performance	Internal stakeholders	Public engagement	SWOT analysis	Jurisdictional scan
Operating expenses per capita	People	Level of satisfaction	Strengths	People
Operating expenses ess amortization per capita	Process	Concerns with service	Weaknesses	Process
Revenue as a % of operating expenses less amortization	Technology	Areas of improvement	Opportunities	Equipment/Asset
5-year trend in operating expenses	Equipment/Asset		Threats	Other data points
Benchmark against comparable jurisdictions		L_	Category assesse	d under detailed review only

Based on the identified opportunities in the current state assessment, a list of future state recommendations were drawn that were backed by documented findings under the categories assessed. A roadmap was then created to carry out the identified recommendations.





Overview

- Overall, NEMI's services are operating comparatively efficient and effective.
- Among the 61 responses from the public survey, 95% rated the quality of life at NEMI as "very good" or "good".
- 56% of the public said they were satisfied with the overall delivery of the services provided by NEMI.

Line by line review

Of the 20 services reviewed:

- 17 were identified as operating efficiently and effectively.
- 3 services areas were identified as opportunity areas.

Detailed review

Of the 4 services reviewed:

- There are some opportunities for improvement within each of the areas.
- In large part, sewer and water works is operating efficiently and effectively.



priorities.

across all services.

PEOPLE

PROCESS

KEY THEMES & TAKEAWAYS

- Resources are operating at capacity as many staff are responsible for multiple service areas.
- There is a need for regular formalized training programs for full-time identified across multiple areas.

Need for routine and formal channels for

soliciting citizen/customer feedback

Clarity with regards to operational

- Potential for expanded or modified

programming/partnerships

- Potential for additional/improved use of technology across multiple service areas.
- Concerns about internet connectivity was noted across the board.

- Opportunities for expansion of existing facility.
- Opportunities for shared use of equipment/assets.

TECHNOLOGY

EQUIPMENT/ASSET





LINE BY LINE REVIEW OPPORTUNITY AREAS – GENERAL GOVERNMENT AND ADMINISTRATIVE SERVICES

#	Opportunity	Category	Timeframe	Impact
1	Develop continuous formal training and annual performance evaluation for staff across services.	People	Short	High
2	Develop an internal communication protocol to allow for smoother inter and intra-departmental communication.	Process	Short	Medium
3	Develop process mapping of each service to clarify roles and responsibilities.	Process	Short	High
4	Develop a centralized knowledge database* with up-to-date information that will allow front line staff to access updates and information from all departments quickly to be able to respond to citizens in a timely and efficient manner.	Process	Medium	High
5	Explore alternate accounting software to address technological inefficiencies and lack of support with Microsoft Dynamics Great Plains.	Technology	Medium	Medium
6	Improve communication with citizens through website and social media on accessing council and council meetings.**	Technology	Short	Low
7	Review insurance brokerage costs by considering potential increases in deductibles for low value claims.	Process	Short	High

*The "centralized knowledge base" would be a common location to house updates and recent changes within all departments, which can be accessed at need by the front-line staff, to allow for a quicker response to citizens. This could take the form of some service management type portal or software.

**Comment may have been based on previous experience prior to website update.

Quick wins



LINE BY LINE REVIEW OPPORTUNITY AREAS – TOURISM PROMOTION

#	Opportunity	Category	Timeframe	Impact
8	Implement additional partnerships or social media collaborations with other municipalities for widespread reach to attract visitors from across the Province.	Process	Long	High
9	Undertake regular, targeted analysis of tourism data from information center visits and other attractions for more specific marketing.	Process	Short	High
10	Develop a formal marketing strategy and investigate available funding through Ontario Tourism Marketing Partnership Corporation.	Process	Medium	High



LINE BY LINE REVIEW OPPORTUNITY AREAS – ECONOMIC DEVELOPMENT

#	Opportunity	Category	Timeframe	Impact
11	Build, support and execute a more formalized economic development strategy.	Process	Medium	High
12	Develop a formal prioritization framework and pipeline for projects to stay focused on nominated strategic projects*.	Process	Medium	Medium
13	Prioritize support for local businesses through conference calls, providing information about funding opportunities, if available.	Process	Medium	High
14	Work with local businesses and entrepreneurs to build a recruitment and retention plan to attract young workers to NEMI.	Process	Medium	High
15	Develop initiatives to improve transportation options e.g., electric charging stations, car sharing services, car rentals to assist with tourism	Process	Medium	Medium

*There is an informal prioritization process in place that is used by the staff to prioritize Economic Development projects.

DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – RECREATION FACILITY

#	Recommendation	Category	Timeframe	Impact
16	Upgrades to facility including additional storage capacity, upgrades to kitchen, washroom and showers, etc.	Equipment/ Asset	Medium	High
17	Expansion of facility to include more ice surface, fitness center, senior center.	Equipment/ Asset	Long	High
18	Relocation of the NEMI library within the recreation facility as the library is in a remote location.	Equipment/ Asset	Long	High
19	Solicit public-private partnership opportunities to subsidize upgrades and expansion projects.	Equipment/ Asset	Long	High
20	Separate managerial duties from day-to-day supervisory activities by adding a full-time resource to the facility.	People	Short	Medium
21	Allocate resource towards community engagement events & planning focused on teens, adolescents and seniors.	People	Short	Medium
22	Implement fitness classes, arts and culture events and family friendly programs to drive up utilization during off-peak season.	Process	Medium	Medium
23	Solicit routine feedback from regular user groups and customer satisfaction surveys.	Process	Short	Medium
24	Use existing Galaxy program reporting tool as a performance metric to track utilization.	Technology	Short	Medium
25	Use of online booking platform to improve flexibility of reservation.	Technology	Medium	High

DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – WATERFRONT AND MARINA

#	Recommendation	Category	Timeframe	Impact
26	Solicit public-private partnership opportunities to expand the waterfront to include more businesses, restaurants and bars.	Equipment/ Asset	Long	High
27	Separate managerial duties by allocating supervisory responsibilities to other resources.	People	Short	Medium
28	Host more evening events at the waterfront to encourage tourists to stay overnight.	Process	Medium	Medium
29	Document annual paid transient and seasonal boaters to track performance trends.	Process	Short	High
30	Automate the renewal process for yearly seasonal slip booking.	Technology	Medium	High
31	Improved access to high-speed internet connection to attract more tourists and encourage more overnight stays.	Technology	Long	High



DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – LANDFILL AND PUBLIC WORKS

#	Recommendation	Category	Timeframe	Impact
32	Solicit vehicle / equipment and maintenance sharing opportunities with neighbouring municipalities.	Equipment/ Asset	Long	Medium
33	Addition or reallocation of staff to focus on administrative tasks for public works.	People	Medium	High
34	Document the process to train new employees to ensure improved quality and consistency for new employees.	People	Medium	Medium
35	Improvements in monitoring process for the landfill.	Process	Medium	High
36	Formal documentation and tracking of equipment hours of use.	Process	Short	Medium
37	Create a formal feedback channel such that staff are not tasked to deal with citizen complaints directly.	Process	Short	Medium
38	Develop a prioritization framework that will allow public works staff to determine high-priority concerns to be actioned in the short-term.	Process	Medium	Medium
39	Alignment of current blue box recycling contract with individual producer responsibility transition timeframe of 2025	Process	Long	High
40	Upgrade the GIS system to allow for the system to operate in a useful manner as the system fails to upload data quite often. Formalize a plan to use the technology to improve delivery of public works service.	Technology	Long	Medium

DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – SEWER AND WATER

#	Recommendation	Category	Timeframe	Impact
41	Compare meter against residential and commercial meters to observe any leakage in distribution system.	Process	Medium	Low
42	Implement a formalized process of documenting and addressing citizen complaints.	Process	Short	Medium

ROADMAP AND IMPLEMENTATION PLAN

The following graph shows the 43 recommendations plotted by timeframe (short, medium and long term) and by impact (low, medium, high):



BACKGROUND AND CONTEXT



INTRODUCTION

- Northeastern Manitoulin and the Islands (**NEMI**) is a municipal town located in the District of Manitoulin in Northeastern Ontario.
- NEMI is comprised of several geographic communities including the Town of Little Current, the village of Sheguiandah, Green Bay, Rockville, Honora as well as McGregor Bay, Bay of Island and the Duck Islands.
- The Town's administrative responsibilities are served by 8 Councillors spread across 4 wards, 24 full-time, 8 part-time and about 15 seasonal workers in the administration and provision of services to the community.
- The Town engaged RSM Canada LLP (**RSM**) to undertake a Municipal Service Review of all its current service offerings as part of the Province of Ontario's broader initiative on service modernization for small and rural communities.
- The total amount for the work is \$54,350.00. Appendix A includes the associated invoices.

The purpose of this review is to identify opportunities where the municipal services could be more effective, efficient, and responsive to the current and future needs of the Town.

PROJECT OBJECTIVES

- Identify gaps and opportunities within the Town's service offerings by conducting a line by line review of the Town's current services.
- Identify opportunities to optimize staff utilization, business processes, delivery methods, cost structures, equipment and infrastructure to meet internal/external demands; and
- Develop a roadmap and implementation plans to fill gaps and achieve the desired future state that could be used as part of strategic planning.



PROJECT APROACH

RSM approached this project in five distinct phases: Project initiation, Data collection & consultation, Current state assessment, future state design and reporting.

	Project initiation	Data collection & consultation	Current state assessment
ACTIVITIES	 Mobilize the project Confirm and finalize project goals and objectives Establish key stakeholders, project governance and reporting requirements Identify relevant comparator divisions for jurisdictional scan Prepare for and conduct kick-off meetings 	 Assemble information requests Prepare for and conduct workshops to review current services, delivery resources, operations and processes Prepare for and conduct public consultations via online public opinion survey 	 Review existing and available material provided by the Town Conduct jurisdictional scan of similar jurisdictions identified Conduct a market scan to identify industry leading practice through secondary market research Conduct a gap analysis to identify key gaps, challenges and opportunities
DELIVERABLES	 ✓ Project Charter ✓ Reporting framework 	 ✓ Data request document ✓ Stakeholder interview guide ✓ Public opinion survey design 	 ✓ Jurisdiction scan summary ✓ Gap analysis summary



PROJECT APROACH

Project management leading practices were carried through each phase with weekly or bi-weekly status meetings and status reports.

	Future state design	Reporting
ACTIVITIES	 Develop future state delivery method, process and operations optimization recommendations Prepare and conduct interim presentation to review recommendations and implementation options with NEMI. Develop roadmap and implementation plan. 	 Draft Final Report compiling all findings and recommendations. Final report reflecting feedback from the Town. Prepare and conduct final presentation to the Council
DELIVERABLES	 ✓ Interim presentation ✓ Roadmap and implementation plan 	 ✓ Final report ✓ Council presentation


The following were included in the scope of this project:

- Line by line review of 20 municipal services (see next slide for list of services)
- Detailed review of 4 municipal services (see next slide for list of services)
- Jurisdictional review of 3 comparable municipalities
- Workshops, interviews and/or surveys conducted of:
 - Key municipal stakeholders
 - Community stakeholders
 - Mayor and council



SCOPE – SERVICES REVIEWED

Line by line review

- 1. General Government & Administrative Services
- 2. Municipal Parks
- 3. NEMI Public Library
- 4. Centennial Museum of Sheguiandah
- 5. Tourist Information Centre
- 6. Fire Services
- 7. Police Services
- 8. Building Inspection & By-Law Enforcement
- 9. Animal (Canine) Control & Enforcement
- **10.** Emergency Management Planning

Detailed review

- 1. Recreation Facility
- 2. Waterfront and Marina services

- 11. Manitoulin East Municipal Airport
- 12. Health Unit
- 13. Land Ambulance
- 14. Cemeteries
- 15. Manitoulin Sudbury DSSAB
- 16. Centennial Manor
- 17. Local Planning Administration
- **18.** Tourism Promotion
- **19.** Business Improvement Area
- 20. Economic Development

- 3. Landfill and Public Works
- 4. Sewer and Water services



- RSM relied upon the completeness, accuracy and fair presentation of all the information, data and representations obtained from various sources which were not audited or otherwise verified by RSM Canada. These sources include:
 - Data provided by the Town;
 - Stakeholder interviews;
 - Jurisdictional interviews;
 - FCR; and
 - Ministry of Municipal Affairs and Housing website.
- RSM reserves the right at its discretion to withdraw or make revisions to this report should we be made aware of facts existing at the date of the report that were not known to us when we prepared this report.
- The findings are as of the date hereof and RSM Canada is under no obligation to advise any person of any change or matter brought to its attention after such date, which would affect the findings and RSM Canada reserves the right to change or withdraw this report.
- This information has been prepared solely for the use and benefit of, and pursuant to a buyer relationship exclusively with the Town. RSM Canada disclaims any contractual or other responsibility to others based on its use.
- Any use that a third party makes of this report or reliance thereon, or any decision made based on it, is the responsibility of such third party.

METHODOLOGY



The municipal review methodology revolved around four main pillars. The final recommendations and implementation plan focus on opportunities and improvements to the Town's services in terms of the following:



People – organizational structure, staff utilization, communications protocol;



Process – operating procedures, resources (e.g., number of staff), customer journey;



Technology – data management, systems integration; and



Equipment/Asset - building structure, equipment, number of assets.



METHODOLOGY OVERVIEW

- Based on the people, process, technology and equipment/asset approach, a line by line review and a detailed review of NEMI's services were conducted.
- The line by line review was conducted on 20 of NEMI's municipal services to identify opportunities for improvement in terms of the effectiveness, efficiency and responsiveness within the services delivered under each area.
- A detailed review was conducted on 4 of NEMI's municipal services nominated by the Town as needing a more focused review.
- Overall cost associated with the services reviewed was \$10.7 million in 2019.

DATA OVERVIEW

The review of NEMI's municipal services and the subsequent opportunities and recommendations identified under the line by line and detailed review were drawn based on the following data points:

Ministry of Municipal Affairs and Housing Financial Information Return		
Detailed Financial information from NEMI's auditor, FCR		
Document provided by NEMI (e.g., strategic plan, asset management plan)		
NEMI's website		Legend
6 interviews conducted with Mayor and Councillors		Data used for line by line review
4 interviews conducted with municipal staff on overall service delivery		
Responses from 14 questionnaires sent to municipal staff		Data used for detailed review
Citizen satisfaction survey		
3 interviews conducted with representatives from comparator jurisdictions		
Additional data provided by comparator jurisdictions / website		
2 interviews conducted with department managers focused on specific service area		
Additional data provided by staff (e.g., utilization numbers, equipment use)		
Recreation facility community user group survey		RSM

CURRENT STATE ASSESSMENT FRAMEWORK

- Based on the data reviewed, NEMI's services were assessed on the following categories for both the line by line and detailed review:
 - Financial performance based on the financial information returns
 - Internal stakeholders based on the documents sent by NEMI, surveys, interviews
 - Public engagement based on the online citizen satisfaction survey
- Additionally, the following were also evaluated under the 4 services assessed as part of the detailed review:
 - SWOT analysis based on the interviews with managers and additional documents
 - Jurisdictional scan based on information from 3 comparator municipalities
- The following slides provide the metrics assessed under each category, and worked examples of the key findings under financial, internal and public, the framework used for the SWOT analysis and an overview of the jurisdictional scan.



CURRENT STATE ASSESSMENT FRAMEWORK

Financial performance	Internal stakeholders	Public engagement	SWOT analysis	Jurisdictional scan
Operating expenses per capita	People	Level of satisfaction	Strengths	People
Operating expenses ess amortization per capita	Process	Concerns with service	Weaknesses	Process
Revenue as a % of operating expenses less amortization	Technology	Areas of improvement	Opportunities	Equipment/Asset
5-year trend in operating expenses	Equipment/Asset		Threats	Other data points
Benchmark against comparable jurisdictions		L_	Category assesse	d under detailed review only

Financial performance

Key metrics were used to determine the financial performance NEMI's services as compared against other nominated jurisdictions (where applicable)*

- Costs were compared using the 2018 FIR
- ⁻ Draft 2019 FIR figures were utilized in the historical analysis

Metric	NEMI	Other Jurisdictions	Commentary
Operating expense per capita	\$54/capita	\$66/capita	NEMI incurs roughly 18% less costs relative to other jurisdictions.
Operating expense less amortization per capita	\$54/capita	\$65/capita	NEMI incurs approximately 17% less operating costs than other jurisdictions.
User fees as a percent of operating expense less amortization	8%	42%	While there is variation between NEMI and the other jurisdictions it is skewed by the high reporting figure of one of the jurisdictions.
5 Year - Historical expenditure analysis (2014 – 2018/19)	2%/year	(-2%) to 10% / year	No concerns from historical performance raised. Standard deviation of 7% implies the volatility is not significant over the period.

*Comparator jurisdictions were: Central Manitoulin, Northern Bruce Peninsula, Callander and Prince Edward County.



INTERNAL STAKEHOLDERS – WORKED EXAMPLE BUILDING INSPECTION AND BY-LAW ENFORCEMENT

RSN

	Equipment/Assets	People	Process	Technology
Overview	Assets that help with day to day administration and operations.	1 Manager 5 appointed by-law enforcement officers.	Issuing permits, plan review, inspections at different stages of construction, issuing orders (as needed), granting building permits, handling inquiries regarding municipal by-laws.	Spreadsheet and email.
Observations		Some seasonal inefficiencies as demand slows down during the winter months. Dec-Mar accounts for 5-10% of the total number of permits issued. Difficult to meet demand in the summer with only one staff member in the department.	Limited scope for redundancy due to single staff. Potential for error or misinterpretation with no basis for relative comparison due to single staffed team. Limited engagement with public seeking advise or guidance on terms of new buildings.	Limited use of technology.

3%

Selected Building inspection and by-law enforcement as biggest area of concern in the community.

Level of satisfaction with Building inspection and by-law enforcement



"The bylaw officer needs to enforce the terms of the approved bylaws."

"More enforcement on by-laws, several properties in town with buildings that should be condemned for safety..."

"Property standards and land use bylaws need to be enforced."



STRENGTH

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OPPORTUNITI

Is there any area where your municipality is performing well? Is there a high level of citizen/user satisfaction?

- Is there a location, rates, or quality advantage?
- Is the department or service performing well financially?
- Are aspects of the service operating efficiently and effectively?
- Are the resources operating as expected?

- What areas of the municipal service offering require improvement?
- Are there gaps in capabilities?
- Are there any financial vulnerabilities?
- Are there leadership gaps (succession, poor management, etc.)?
- Are there reputational issues?
- Are there any concerns from citizens/users?

WEAKNESS

- Are there any opportunity to expand the service?
- Are there any areas where the technology can be improved?
- Are there any industry trends, i.e. move online, etc.?
- Are there geographical changes in the market?
- Are there seasonal factors that can be used to the advantage of the service?
- Are there demographic changes that can be used to the advantage of the service?

- Are there obstacles that the municipality must face?
- Are there issues with respect to sourcing of staff or technologies?
- Are there changes in market demand or economic issues that could affect the municipality?
- Are there any environmental concerns that could impact the service?
- Are there any external factors that may impact the service?

THREATES



- The 3 comparator municipalities outlined below were selected based on size, geographic location and/or service offerings.
- Municipalities were interviewed on service delivery in terms of people, process, technology and equipment/asset. Additional data requested from the participants were specific to the 4 services assessed as part of the detailed review.

	NEMI	Central Manitoulin	Northern Bruce Peninsula	Prince Edward County
Municipal status	Single-tier	Single-tier	Lower-tier	Single-tier
Population (census 2016)	2,712	2,084	3,999	24,735
Total private dwellings (census 2016)	2,313	1,629	5,069	12,899
Land area (sq. km)	496	431	784	1050



Based on the identified opportunities in the current state assessment, a list of future state recommendations were drawn that were backed by documented findings under the categories assessed. A roadmap and implementation plan was then created to carry out the developed recommendations.

Current state assessment	Future-State Recommendations	Roadmap & Implementation Plan
People	People	People
Process	Process	Process
Technology	Technology	Technology
Equipment/Asset	Equipment/Asset	Equipment/Asset



CURRENT STATE ASSESSMENT



CURRENT STATE OVERVIEW

- Public opinion of NEMI and its municipal services were favourable, based on 61 responses received on the citizens' survey.
- The survey response rate is high and sufficient for analysis.







Satisfaction with service delivery

■ Very satisfied ■ Somewhat satisfied ■ Neither ■ Somewhat dissatisfied ■ Very dissatisfied

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LINE BY LINE REVIEW CURRENT STATE OVERVIEW

- The following slides provide the overall findings from the line by line review as well as some key observations noted under the municipal services.
- Key observations were compiled based on the review of financial performance, internal stakeholders and public engagement, as detailed in the previous "Methodology" section.
- Key opportunity areas are identified under the "Future state recommendation and implementation plan" based on the observations in the current state assessment.

LINE BY LINE REVIEW CURRENT STATE OVERVIEW

		Financial	Stakeholders	Public
1.	General Government & Administrative Services	\checkmark	\checkmark	\checkmark \checkmark
2.	Municipal Parks	$\checkmark \checkmark \checkmark$	\checkmark \checkmark	\checkmark
3.	NEMI Public Library	$\checkmark \checkmark \checkmark$	\checkmark	$\checkmark \checkmark \checkmark$
4.	Centennial Museum of Sheguiandah	\checkmark	\checkmark \checkmark	$\checkmark \checkmark \checkmark$
5.	Tourist Information Centre	n/a*	$\checkmark \checkmark$	n/a
6.	Fire Services	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$	$\checkmark \checkmark \checkmark$
7.	Police Services	$\checkmark\checkmark$	n/a	$\checkmark\checkmark$
8.	Building Inspection & By-Law Enforcement	$\sqrt{\sqrt{\sqrt{1}}}$	$\sqrt{}$	$\checkmark\checkmark$
9.	Animal (Canine) Control & Enforcement	n/a	$\sqrt{}$	$\sqrt{\sqrt{\sqrt{1}}}$
10.	Emergency Management Planning	$\sqrt{\sqrt{\sqrt{1}}}$	$\sqrt{\sqrt{\sqrt{1}}}$	n/a
11.	Manitoulin East Municipal Airport	$\sqrt{\sqrt{\sqrt{1}}}$	\checkmark	$\sqrt{\sqrt{\sqrt{1}}}$
12.	Health Unit	$\sqrt{\sqrt{\sqrt{1}}}$	n/a	$\sqrt{\sqrt{\sqrt{1}}}$
13.	Land Ambulance	\checkmark	n/a	$\sqrt{\sqrt{\sqrt{1}}}$
14.	Cemeteries	$\sqrt{\sqrt{\sqrt{1}}}$	$\sqrt{\sqrt{\sqrt{1}}}$	n/a
15.	Manitoulin – Sudbury DSSAB	$\sqrt{\sqrt{\sqrt{1}}}$	n/a	\checkmark
16.	Centennial Manor	\checkmark	n/a	n/a
17.	Local Planning Administration	$\sqrt{\sqrt{\sqrt{1}}}$	$\sqrt{}$	$\checkmark\checkmark$
18.	Tourism Promotion	n/a	\checkmark	$\checkmark\checkmark$
19.	Business Improvement Area	$\sqrt{\sqrt{\sqrt{1}}}$	$\sqrt{\sqrt{\sqrt{1}}}$	n/a
20.	Economic Development	n/a	\checkmark	\checkmark

*n/a indicates that the category was not assessed for the service due to reasons including: financials assessed under different line item, service contracted to third-party, question related to service not asked in citizens' survey



Service	Observations	Data source
	Limited to no staff performance review or formalized training programs for newly hired and existing staff.	Stakeholders
	Potential inefficiencies in communication between leadership and staff. E.g. staff not aware of updates from leadership team, not aware of out of office schedule.	Stakeholders
	Undefined roles and responsibilities and lack of knowledge transfer between staff. E.g. staff often unsure of decision-making limits, not fully trained for when someone is absent.	Stakeholders
General Government	Frontline staff not aware of departmental updates to be able to provide citizens with latest information.	Stakeholders
& Administrative Services	Some difficulties operating Great Plains due to lack of support from Microsoft Dynamics. E.g. software failures, unresolved support calls.	Stakeholders
	Some public concerns regarding access to council meeting minutes and time with Council.	Public
	NEMI is operating at a 27% higher rate per capita than other jurisdictions.	Financial
	Insurance cost has been increasing over the years.	Financial
	insurance cost has been increasing over the years.	Stakeholders

Service	Observations	Data source
	Concerns regarding required increase in staff supervision due to recent complete turnover of team.	Stakeholders
	NEMI is operating at a lower rate per capita and lower capital costs than the other jurisdictions.	Financials
Municipal Parks	Concerns regarding limited year round access to public washrooms/portable toilet, particularly for seniors utilizing the trails.	Stakeholders Public
	Some public dissatisfaction and concerns including cleanliness of washrooms. Public comments on adding more trails for walking and hiking, dog parks, more greenspace.	Public
	Concerns raised about remote location of library, lack of signage and need for expansion to meet future demand.	Stakeholders
	Concerns about limited opportunity for staff collaboration and training as there is no recurring meeting currently set between the manager and the staff.	Stakeholders
NEMI Public Library	Lower operating costs per capita and above average revenue as a percent of expenditures.	Financials
	Concerns about lack of physical presence at the library due to COVID.	Stakeholders
	Technological challenges include internet access, limited online programs, no online/electronic payment capabilities.	Stakeholders



Service	Observations	Data source
	Higher operating expenditures however revenues are in line with other jurisdictions.	Financials
Centennial Museum of Sheguiandah	Limited marketing initiatives marketing and promotion of museum events and exhibitions to tourists within tourism promotional materials.	Stakeholders
	Some concerns regarding utilization of museum and limited diversification of activities.	Stakeholders
Tourist Information Centre	Currently no marketing initiatives in partnership with local businesses and Island communities.	Stakeholders
Fire services	Costs are well below comparative jurisdictions on a per capita basis.	Financials
Doligo convisco	Operating expenses are above the average per capita and NEMI's costs are significantly more expensive per capita than Central Manitoulin Island.	Financials
Police services	Some comments from the public regarding need for improved community policing and limited service outside of Ward 2.	Public
	Overburdened during the summer due to seasonal demand.	Stakeholders
Building Inspection &	Some concerns regarding engagement with public seeking advise or guidance on terms of new buildings.	Stakeholders
By-Law Enforcement	Operating costs are lower than average, however NEMI generates significantly less user fee revenue.	Financials
	Some concerns from public regarding enforcement of property standards and by-laws.	Public
Animal Control & Enforcement	Concern raised by contractor regarding prosecution of provincial offences not being covered under the by-law.	Stakeholders



Service	Observations	Data source
Manitoulin East	Concerns regarding high turnover of staff.	Stakeholders
Municipal Airport	Concerns regarding out-of-date fuel system and need for airport expansion to meet future demand (e.g., number of airport hangers for storage).	Stakeholders
Land Ambulance	NEMI's operating costs per capita are significantly over the average from other jurisdictions and the historical analysis shows it's been relatively consistent.	Financials
Manitoulin – Sudbury DSSAB	High public concern regarding access to affordable housing for low-income families.	Public
Contonnial Manar	Although revenues are aligned with other jurisdictions, of roughly 25% of expenses. The cost to provide these services per capita exceed the average.	Financials
Centennial Manor	Some concerns regarding shift towards ageing population creating an increased burden on housing and current lack of assisted living housing for seniors not requiring long-term care at the facility.	Stakeholders
Local Planning	Staff concerns regarding lack of planning experience. Consider training opportunities for staff.	Stakeholders
Administration	Comparatively higher public dissatisfaction however no specific concerns noted.	Public



Service	Observations	Data source
	Difficulties obtaining events logistics from departments to promote and market event to citizens on time.	Stakeholders
	Limited marketing collaboration or partnerships with other Island communities.	Stakeholders
Tourism Promotion	Marketing initiatives does not currently have a wide reach. E.g., attract tourist from across the Province.	Stakeholders Public
	Limited marketing focused on NEMI's wildlife and biodiversity.	Stakeholders
	No formal economic development strategy documented outside of the Town's Strategic Plan.	Stakeholders
	Staff often pulled away from some projects due to competing priorities. E.g. Sheguiandah Archeological site trail prioritized over connecting with local businesses.	Stakeholders
Economic	Some stakeholder as well as public concerns regarding support for local businesses. E.g., not enough focus reaching out to businesses.	Stakeholders Public
Development	Some concerns regarding attracting and retaining workers to NEMI due to Northern Ontario location.	Stakeholders
	Currently no charging station for electric vehicles.	Stakeholders
	Concerns regarding lack of easily accessible transportation at NEMI particularly for visitors arriving by boat.	Stakeholders



DETAILED REVIEW CURRENT STATE OVERVIEW

- 4 services included in the detailed review:
 - Recreation facility
 - Waterfront and marina
 - Landfill and public works
 - Sewer and water
- The next few slides provide the following for each service reviewed as part of the detailed review: overview of the service, overview of the findings, overview of the financial performance, overview of the internal stakeholder, overview of public survey and summary of the SWOT analysis.
- Summary of the jurisdictional scan and comparative data points under each of the 4 services can be found in Appendix C.
- Opportunity areas for the 4 services are identified under the "Future state recommendation and implementation plan" based on the observations in the current state assessment.

RECREATION FACILITY OVERVIEW

- The Recreation Center, located in Little Current, is approximately 45,000 sq. ft. in size with a capacity to hold up to 300 people.
- The facility includes an ice surface, curling surface and lounge, main hall, lion's den, seniors drop-in center, and kitchen.
- The facility has a variety of uses including user group use for hockey, curling, ballet, etc. and other uses for conferences, wedding, workshops, training, and community events.

Detailed review

RECREATION FACILITY – FINANCIAL PERFORMANCE

Financial performance

Metric	NEMI	Other Jurisdictions	Commentary
Operating expense per capita (2018)	\$300 / capita	\$207 / capita	NEMI has on average higher operating expense.
Operating expense less amortization per capita (2018)	\$264 / capita	\$163 / capita	The removal of capital costs does not account for the discrepancy.
Revenue as a percent of operating expense less amortization (2018)	52%	55%	However, no concerns raised as the jurisdictions proportional revenue is aligned with NEMI's.
		NEMI's cost are growing at a mid-range compared to other jurisdictions. No cause for concern based on the comparators	

Detailed review

RECREATION FACILITY – INTERNAL STAKEHOLDERS

Internal stakeholders

	Equipment/Assets	People	Process	Technology
Overview	Ice Plant #1 – New in 2012, Ice Plant #2 – New in 2009, Ice Plant #3 –Used in 1978, 2001 Olympia Ice Resurfacer, Main A/C unit, Oil Furnaces, Boiler, Water Heaters, Sewer Lift	 Manager Lead Hand Facility maintenance staff part-time students (4 full-time from September – April; 3 switch roles from recreation centre to public works, waterfront and marina) 	Scheduling seasonal user groups through phone calls, some yearly renewals, filling schedule gaps with other rentals, cleaning, maintenance and operation.	Galaxy program maintained by Manager for scheduling rentals and invoicing. Some staff are trained to use it.
Observations	Ice Plant 3 and A/C unit most dated equipment. To be replaced in 2021. Upgrades needed in washroom/showers and storage lockers.	Manager often focused on day to day activities. Due to recent turnover some staff are still in training and require additional supervision.	Some customer complaints received about not being able to find staff in facility. Complaints not documented. Low utilization during off peak hours such as Fridays. Limited programs and events geared towards youth.	Opportunity to use software to track utilization of each facility within the recreation center. No online scheduling or booking available.

Public engagement

RECREATION FACILITY – *PUBLIC*



Selected Recreation programs and facilities as biggest area of concern in the community.

Level of satisfaction with Recreation Facility



"There (is) nothing really for young adult(s), as recreation activities. It would be nice to see a recreation department with an organized and diverse options."

"(I) would like to see more community recreation and fitness activities (within the recreation centre)."

"I am not at all satisfied with the water services at the recreation center. The water tap has been broken and leaking for months..."

Detailed review

RECREATION FACILITY – *SWOT*

- Good relationship with regular user groups. Flexible staff.
- Revenue in line with other comparable jurisdictions.

- No supervisor focused on day to day activities.
- Customer complaints about availability of staff.
- Lack of activities for teens and adolescents.
- Facility underutilized during spring/summer.
- No formalized process to document customer feedback and complaints.
- Cleanliness of the kitchen is a concern.

WEAKNESS

- **OPPORTUNITIES**
- Opportunity to use current Galaxy program to monitor utilization.
- Opportunity for upgrades to equipment and expansion including adding more storage capacity.
- Allow online booking.
- Engage community and improve utilization through more focused community events.

- Recreation Facility is the largest area of concern for the public.
- Not enough people using the ice during off peak hours.
- Not enough rentals on Friday.
- Recent staff turnover requires additional supervision which is overburdening Manager.



WATERFRONT AND MARINA OVERVIEW

- The Downtown Waterfront Docks provide dockage along the North Channel for transient and seasonal boaters.
- Spider Bay Marina provides dockage, boating amenities including gas and diesel fuel, pumpouts, laundry facilities, marina store and lounge and showers/washrooms.
- The Waterfront and Marina operates seasonally from May long weekend until Thanksgiving (October) every year.

Detailed review

WATERFRONT AND MARINA – FINANCIAL PERFORMANCE

Financial performance

Metric	NEMI	Other Jurisdictions	Commentary
Operating expense per capita (2018)	\$ 268 / capita	\$ 87 / capita	Other jurisdictions do not present a useful comparison due to lack of waterfront activities.
Operating expense less amortization per capita (2018)	\$ 137 / capita	\$ 80 / capita	Removing capital expenditures NEMI still operates at a much higher rate than other jurisdictions. However for reasons stated above does not present a serious concern.
Revenue as a percent of operating expense less amortization (2018)	122%	78%	Demonstrates ability of the waterfront and marina to cover operating expenses.
5 Year - Historical analysis (2014-2019)	1% / year	1% - 9% / year	No concerns from historical performance raised. Standard deviation of 7% implies the volatility is not significant over the period.
Charge Rates: Overnight rate Seasonal (full service) Boat launch fee	\$1.95 / Foot \$49.5 / Foot \$10	PEC Rates: \$1.8 / Foot \$46 / Foot \$20	The charge rates appear to be in line with Prince Edward County (PEC).

Detailed review

WATERFRONT AND MARINA – INTERNAL STAKEHOLDERS

Internal stakeholders

	Equipment/Assets	People	Process	Technology
Overview	106 transient, 82 seasonal dock slips at waterfront and Marina combined. 11,000 ft. dock wall.	1 Manager 1 Lead hand 10-13 summer students	Docking for seasonal and transient boats. Registration for boats prior to beginning of season.	Galaxy program for billing seasonal boats. Excel and word for other use. Online application form for registration.
Observations	Some restaurants, small businesses across from Town docks.	Some concerns regarding providing sufficient training of summer students. Having a lead hand made a positive change but may need to allocate supervisory role.	No analysis on number or type of visitors or overnight boaters for tracking or targeted marketing. Some events held near the Marina (e.g., Annual Haw eater Weekend, Friday evening music in the Cenotaph). However no regular events by NEMI or by waterfront businesses in collaboration with NEMI. Some discussions around collaboration for weekly food or beer tasting in the waterfront.	No management software. Major concerns with internet connection. Renewals not automated.

WATERFRONT AND MARINA – *PUBLIC*

Public engagement



Selected Waterfront and Marina as biggest area of
 concern in the community.

Level of satisfaction with Waterfront and Marina



"Lack of upkeep and overall maintenance (trails, marinas/boardwalk, public washrooms). (There is) lack of security in downtown core and waterfront - recent vandalism"

"...Fill in the empty spaces in town with more businesses along the waterfront."

"Improve service on the waterfront to boating traffic."



Detailed review

WATERFRONT AND MARINA – *swot*

SWOT analysis

STRENGTH

High number of visitors and overnight dockage. Hours of operations are in line with comparable jurisdictions.

- Access to internet is very difficult.
- Some concerns regarding customer service, particularly relating to summer students.
- Some customer complaints relating to cleanliness of waterfront and shorelines.
- Concerns regarding overflow of garbage near waterfront.

WEAKNESS

OPPORTUNITIES

Opportunity to host more events with local restaurants and bars to attract more overnight tourists.

Automate renewal process for seasonal visitors.

- Rising water levels.

Activities at the waterfront and marina could be impacted depending on the future direction of the Swing Bridge.

THREATES



LANDFILL AND PUBLIC WORKS OVERVIEW

- Landfill, located just outside of Little Current proper, can be utilized by all residents for garbage disposal and recycling. Collection of metal waste is also done at the landfill.
- Weekly waste collection services is provided in Ward 2.
- Public works staff are responsible for inspection, on-going maintenance and winter control of roadways, streetlights, bridges and culverts, and sidewalks.
Detailed review

LANDFILL AND PUBLIC WORKS – FINANCIAL PERFORMANCE

Financial performance

Metric	NEMI	Other Jurisdictions	Commentary
Operating expense per capita (2018): i. Roadways ii. Waste collection iii. Disposal / landfill	i. \$701 / capita ii. \$17 / capita iii. \$108 / capita	\$599 / capita \$65 / capita \$112 / capita	 NEMI cost per capita are significantly over the average. ii. Operates more efficiently than other jurisdictions. iii. Costs appear to be aligned.
Operating expense less amortization per capita (2018): i. Roadways iii. Disposal / landfill	i. \$564 / capita iii. \$90 / capita	\$362 / capita \$105 / capita	 NEMI's capital investment appears much more significant than other jurisdictions. iii. Costs appear to be aligned.
Revenue as a percent of operating expense less amortization (2018): iii. Disposal / landfill	iii. 65%	iii. 60%	iii. The user fee revenue from the landfill is aligned with jurisdictional revenue.
5 Year - Historical analysis (2014-2019): i. Roadways ii. Waste collection iii. Disposal / landfill	i. 7% / year ii. 7% / year iii3% / year	i. 0% to 3% / year ii. 1% to 9% / year iii3%to 10% / year	 i. Increasing roadway costs are a concern considering NEMI is already operating above average. ii. Relatively consistent and less concerning as they operate below average. iii. Historical trends do not appear to be cause for concern.
Roadways cost per km	\$6,578 / km	\$5,857 / km	Identifies that there may be some efficiencies in terms of managing roadways.

LANDFILL AND PUBLIC WORKS – INTERNAL STAKEHOLDERS

	Equipment/Assets	People	Process	Technology
Overview	Trucks - 1/2 ton and 1 ton, steamer, plow, backhoe, trackless, loader, trailer, compressor, grader, chipper, excavator, trench box. Landfill, Leachate tank and other leachate equipment, landfill compactor, garbage truck, bulldozer.	Public Works: 1 Manager, 2 Assistant Foreman, 8 full-time workers in Little Current and Sheguiandah Landfill: 1 Manager, 2 Lead hand, 2 FTE at landfill, recycling and leachate management contracted out	Have a route and maintenance schedule. MTO dictated operations. Maintenance complaints are received through phone calls or in person. Council reports what needs to be addressed which is relayed to the foremen to address. Receive yearly report from GM blue plan on landfill.	Public Works: GIS tracking system. Landfill: Use of security cameras at landfill.
Observations	Equipment appears to be consistently used but lacks regular tracking of utilization figures.	Managers often focused on day to day activities. Understaffed at the landfill. Concerns regarding training for public works staff. Concerns regarding ability to find and retain staff.	System creates lack of a consistent process where staff are constantly having to address ad hoc concerns. Schedule optimization not a factor in decision making. No formal process for receiving complaints.	GIS system has issues / malfunctions. Limited electronic record of work order. Diaries used are a very manual process. Security cameras rarely monitored.



Public engagement

LANDFILL AND PUBLIC WORKS – PUBLIC

10%

Selected Maintenance of roads, sidewalks and streetlights as biggest area of concern in the community.

8%

Selected Garbage, recycling and other waste collection as biggest area of concern in the community.

38% 38% 34% 18% 18% 13% 13% 10% 10% 8% Very satisfied Somewhat Neither Somewhat Very satisfied dissatisfied dissatisfied

Maintenance of roads, sidewalks and streetlights

Garbage, recycling and other waste collection

"The need for a sidewalk on Draper from highway 6 to the school has been ignored for years. It is very dangerous area for kids to have to walk during school traffic."

"There should be better speeding control in town."

"...For garbage service, the dump schedule and no recycling at Spider Bay in the off season is a bit limiting for (ward 1) residents who don't have roadside pickup."



Level of satisfaction

Detailed review

LANDFILL AND PUBLIC WORKS – *swot*

SWOT analysis

STRENGTH

A route and maintenance schedule is in place.

The minimum maintenance standards for winter control are followed.

Flexibility of staff to carry out all maintenance activities. Positive feedback from recently increased hours at the landfill.

- Positive feedback on cleanliness of the landfill.

- High financial burden of landfill.
- Front loading garbage truck requires 1 additional staff
- GIS technology not fully utilized.
- Loss of revenue due to no scale to weigh material trucks/cars as they enter and offload waste.
- Some concern regarding gaps in equipment for road maintenance.
- Lack of preventative maintenance.

WEAKNESS

OPPORTUNITIES

Room for improvement in administrative component.

Use of security cameras and increased monitoring of entrants

could increase revenue realized at the landfill.

Improve training process for staff in public works.

- Equipment sharing with neighbouring municipalities.

- Public dissatisfaction with garbage collection and disposal in Wards 1,3 and 4, and landfill hours of operation.
- Roads, streetlights, sidewalks maintenance is one of the biggest area of concerns for the public (e.g., not enough sidewalk maintenance, no sidewalk on Draper from Highway 6 to the school).
- Risk of not having capacity for the maintenance and upkeep of increasing new roads and sidewalks.
- Change in environment in terms of shift towards producer responsibility.
- High equipment costs.

THREATES

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RSM

SEWER AND WATER OVERVIEW

- Sanitary and storm sewers flow into the Little Current Lagoon for Ward 2.
- NEMI has two water treatment plants, in Little Current and in Sheguiandah.
- Operations of the water treatment facilities is managed by Ontario Clean Water Association (OCWA).

Detailed review

SEWER AND WATER – FINANCIAL PERFORMANCE

Financial performance

Metric	NEMI	Other Jurisdictions	Commentary
Operating expense per capita (2018): i. Sanitary and storm sewers ii. Waterworks	i. \$132 per capita ii. \$243 per capita	i. \$136 per capita ii. \$205 per capita	 NEMI is aligned with jurisdictional average operating costs. ii. Raises concern as Waterworks operating costs are above the average.
Operating expense less amortization per capita (2018): i. Sanitary storm sewers ii. Waterworks	i. \$74 per capita ii. \$152 per capita	i. \$93 per capita ii. \$126 per capita	Costs are more aligned removing amortization expense. This implies the capital expenses have been more significant.
Revenue as a percent of operating expense less amortization (2018): i. Sanitary and storm sewers ii. Waterworks	i. 253% ii. 146%	i. 184% ii. 205%	i. User fee revenue demonstrates NEMI is above average. ii. User fee revenue covers operating costs.
5 Year - Historical analysis (2014–2019): i. Sanitary and storm sewers ii. Waterworks	i. 3% ii. 5%	i4% to 14% ii6% to 10%	No concerns raised from the historical analysis.
Cost per mega litre of water treated	\$1,160 / mega litre	\$2,758 / mealtime	Demonstrates NEMI treats a high volume of water and appear to be getting good value for their costs.
Cost per km of distribution pipe	\$36,082 / km	\$70,603 / km	Similarly for the pipe system NEMI has a much larger system and are under the average on a cost per km basis.

Detailed review

SEWERAND WATER – INTERNAL STAKEHOLDERS

Internal stakeholders

	Equipment/Assets	People	Process	Technology
Overview	Equipment operated through OCWA. End of life of membrane in Little Current Water Treatment plant. 10-12 year useful life (last upgrade was done in 2010). Upgrade is scheduled for 2022. A plan is developed by working with NEMI for any unforeseen capital projects as they occur.	1 manager 2 assistant foreman 4 FTE OCWA contract workers	Managed by OCWA under a shared services model. OCWA is responsible for sampling, monitoring compliance, maintenance, safety inspections, generator maintenance. NEMI staff provides help as required (e.g., traffic control). NEMI receives annual summarized reports of audit and reviews.	Maintenance program and monitoring software used by OCWA for operations.
Observations	All anticipated capital projects are included in the capital budget.	Staff is dispatched as maintenance issues arise. David Williamson and Gary May are the two main contact points from the Town.	Contact with the Town includes discussion on any operational issues, any forecasted regulatory compliance issues, any required foreseeable capital investment.	All work orders electronically documented by OCWA.



Public engagement

SEWERAND WATER – PUBLIC

0%

Selected Sewer/wastewater services as biggest area of concern in the community.

3% Selected Municipal water services as biggest area of concern in the community.

Level of satisfaction

46% 41% 21% 23% 20% 20% 10% 8% 3% 3% Very satisfied Somewhat satisfied Neither Somewhat Very dissatisfied

Sewer/wastewater servics

vics Municipal water services

"...Water rates in Sheguiandah should be equal to Little Current if we are all NEMI residents."

"Wrote a letter re town water supply pipes freezing never got a response"

"I live just outside the town limits of little current. There seems to be an unbalanced level and delivery of services for those who don't live right in the heart of little current. I don't have...municipal water, sewage service."



Detailed review

SEWERAND WATER – *swot*

SWOT analysis

- Well planned process in place with OCWA.
- Legislative requirement met by the Town.
- Water sampling meets regulatory requirement in Little Current.
- Both the Little Current Sheguiandah water treatment facility are operating below maximum capacity and are able to handle increased demand.
- Sheguiandah water treatment plant has one of the better technologies to handle algae.
- Equipment located within facility of operation.
- Variable frequency drive pumps

 Some complaints from public regarding water rate differences between Little Current and Sheguiandah.
 No formalized process to address citizen complaints.

WEAKNESS

OPPORTUNITIES

STRENGTH

Compare meter against all residential and commercial meters at NEMI to observe any leakage in distribution.

- Further increase in demand may burden lagoon system capacity.
- Increased water levels resulting in minor flooding in Sheguiandah water plant.
- Additional sampling required at Sheguiandah Water treatment plant due to new blue green algae.



FUTURE STATE RECOMMENDATIONS AND PLAN



OVERALL FINDINGS

- Overall, NEMI's services are operating comparatively efficiently and effectively.
- Of the 20 services reviewed under the line by line:
 - ⁻ 17 operating efficiently and effectively.
 - 3 services areas were identified as opportunity areas.
- Of the 4 services reviewed under the detailed:
 - ⁻ There are some opportunities for improvement within each of the areas.
 - ⁻ In large part, sewer and water works is operating efficiently and effectively.

KEY THEMES & TAKEAWAYS

Resources are operating at capacity as many staff are responsible for multiple service areas.

There is a need for regular formalized training programs for fulltime identified across multiple areas.

- Potential for additional/improved use of technology across multiple service areas.
- Concerns about internet connectivity was noted across the board.

- Opportunities for expansion of existing facility.
- Opportunities for shared use of equipment/assets.

TECHNOLOGY

PEOPLE

- Need for routine and formal channels for soliciting citizen/customer feedback across all services.
- Clarity with regards to operational priorities.
- Potential for expanded or modified programming/partnerships

LINE BY LINE REVIEW OVERVIEW

- The services identified as opportunity areas within the line by line review are:
 - General government and administrative services
 - Tourism promotion
 - Economic development
- These 3 areas were identified based on the review of financial performance, internal stakeholder and public engagement.
- The 3 areas were selected because of their potential for improving effectiveness and efficiency.

RECREATION FACILITY REVIEW FINDINGS OVERVIEW

- Overall, there are some opportunities to improve efficiency and effectiveness of the service provided within the recreation facility.
- Recreation facility is the biggest area of concern in the community with a dissatisfaction rating of about 40%.
- Recreation facility costs are growing at a mid-range compared to other jurisdictions while the revenues are aligned with other jurisdictions.
- Due to recent turnover some staff are still in training and require additional supervision.
- Good relationship with existing community user groups.

WATERFRONT AND MARINA REVIEW FINDINGS OVERVIEW

- Overall, there are some opportunities to improve efficiency and effectiveness of the service provided within the waterfront and marina.
- Only 3% of residents selected the Waterfront and Marina as the biggest area of concern.
- Waterfront and marina services has a high number of visitors.
- Overnight dockage and rates are aligned with other jurisdictions.
- Lack of analysis of visitors.

LANDFILL AND PUBLIC WORKS REVIEW FINDINGS OVERVIEW

- Overall, there are several opportunities to improve efficiency and effectiveness of the service provided by public works and at the landfill.
- 8% and 10% of residents selected landfill and public works as biggest area of concern.
- Most public concerns with the service are in regards to garbage collection services outside of Little Current.
- NEMI's operating costs under roadways are higher compared to other jurisdictions.
- Costs of operating the landfill are aligned with other jurisdictions. NEMI is more efficient in terms of waste collection costs.

SEWER AND WATER REVIEW FINDINGS OVERVIEW

- Overall, sewer and water services is operating efficiently and effectively.
- Public concerns relate to higher rates at Sheguiandah compared to Little Current.
- No major concerns were raised by OCWA regarding service delivery or coordination with NEMI.
- The two water treatment plants are operating below capacity however an influx of people from outside of NEMI may burden the lagoon system.
- Sanitary and storm sewers operating costs are aligned with other jurisdictions, while the user fee revenues are above average.
- Waterworks operating costs are above average, but the user fee revenue covers operating costs.

RECOMMENDATIONS, ROADMAP AND IMPLEMENTATION PLAN

- The following slides provide the recommendations under the line by line and the detailed services review.
- The recommendations were categorized in terms of timeframe for implementation:
 - Short-term: 0 to 6 months
 - Medium-term: 6 to 18 months
 - Long-term: Over 18 months
- The recommendations were further classified as having high, medium or low impact to stakeholders.

LINE BY LINE REVIEW OPPORTUNITY AREAS – GENERAL GOVERNMENT AND ADMINISTRATIVE SERVICES

#	Opportunity	Category	Timeframe	Impact
1	Develop continuous formal training and annual performance evaluation for staff across services.	People	Short	High
2	Develop an internal communication protocol to allow for smoother inter and intra-departmental communication.	Process	Short	Medium
3	Develop process mapping of each service to clarify roles and responsibilities.	Process	Short	High
4	Develop a centralized knowledge database* with up-to-date information that will allow front line staff to access updates and information from all departments quickly to be able to respond to citizens in a timely and efficient manner.	Process	Medium	High
5	Explore alternate accounting software to address technological inefficiencies and lack of support with Microsoft Dynamics Great Plains.	Technology	Medium	Medium
6	Improve communication with citizens through website and social media on accessing council and council meetings.**	Technology	Short	Low
7	Review insurance brokerage costs by considering potential increases in deductibles for low value claims	Process	Short	High

*The "centralized knowledge base" would be a common location to house updates and recent changes within all departments, which can be accessed at need by the front-line staff, to allow for a quicker response to citizens. This could take the form of some service management type portal or software.

**Comment may have been based on previous experience prior to website update.

Quick wins



LINE BY LINE REVIEW OPPORTUNITY AREAS – TOURISM PROMOTION

#	Opportunity	Category	Timeframe	Impact
8	Implement additional partnerships or social media collaborations with other municipalities for widespread reach to attract visitors from across the Province.	Process	Long	High
9	Undertake regular, targeted analysis of tourism data from information center visits and other attractions for more specific marketing.	Process	Short	High
10	Develop a formal marketing strategy and investigate available funding through Ontario Tourism Marketing Partnership Corporation.	Process	Medium	High



LINE BY LINE REVIEW OPPORTUNITY AREAS – ECONOMIC DEVELOPMENT

#	Opportunity	Category	Timeframe	Impact
11	Build, support and execute a more formalized economic development strategy.	Process	Medium	High
12	Develop a formal prioritization framework and pipeline for projects to stay focused on nominated strategic projects*.	Process	Medium	Medium
13	Prioritize support for local businesses through conference calls, providing information about funding opportunities, if available.	Process	Medium	High
14	Work with local businesses and entrepreneurs to build a recruitment and retention plan to attract young workers to NEMI.	Process	Medium	High
15	Develop initiatives to improve transportation options e.g., electric charging stations, car sharing services, car rentals to assist with tourism	Process	Medium	Medium

*There is an informal prioritization process in place that is used by the staff to prioritize Economic Development projects.

DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – RECREATION FACILITY

#	Recommendation	Category	Timeframe	Impact
16	Upgrades to facility including additional storage capacity, upgrades to kitchen, washroom and showers, etc.	Equipment/ Asset	Medium	High
17	Expansion of facility to include more ice surface, fitness center, senior center.	Equipment/ Asset	Long	High
18	Relocation of the NEMI library within the recreation facility as the library is in a remote location.	Equipment/ Asset	Long	High
19	Solicit public-private partnership opportunities to subsidize upgrades and expansion projects.	Equipment/ Asset	Long	High
20	Separate managerial duties from day-to-day supervisory activities by adding a full-time resource to the facility.	People	Short	Medium
21	Allocate resource towards community engagement events & planning focused on teens, adolescents and seniors.	People	Short	Medium
22	Implement fitness classes, arts and culture events and family friendly programs to drive up utilization during off-peak season.	Process	Medium	Medium
23	Solicit routine feedback from regular user groups and customer satisfaction surveys.	Process	Short	Medium
24	Use existing Galaxy program reporting tool as a performance metric to track utilization.	Technology	Short	Medium
25	Use of online booking platform to improve flexibility of reservation.	Technology	Medium	High

DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – WATERFRONT AND MARINA

#	Recommendation	Category	Timeframe	Impact
26	Solicit public-private partnership opportunities to expand the waterfront to include more businesses, restaurants and bars.	Equipment/ Asset	Long	High
27	Separate managerial duties by allocating supervisory responsibilities to other resources.	People	Short	Medium
28	Host more evening events at the waterfront to encourage tourists to stay overnight.	Process	Medium	Medium
29	Document annual paid transient and seasonal boaters to track performance trends.	Process	Short	High
30	Automate the renewal process for yearly seasonal slip booking.	Technology	Medium	High
31	Improved access to high-speed internet connection to attract more tourists and encourage more overnight stays.	Technology	Long	High



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DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – LANDFILL AND PUBLIC WORKS

#	Recommendation	Category	Timeframe	Impact
32	Solicit vehicle / equipment and maintenance sharing opportunities with neighbouring municipalities.	Equipment/ Asset	Long	Medium
33	Addition or reallocation of staff to focus on administrative tasks for public works.	People	Medium	High
34	Document the process to train new employees to ensure improved quality and consistency for new employees.	People	Medium	Medium
35	Improvements in monitoring process for the landfill.	Process	Medium	High
36	Formal documentation and tracking of equipment hours of use.	Process	Short	Medium
37	Create a formal feedback channel such that staff are not tasked to deal with citizen complaints directly.	Process	Short	Medium
38	Develop a prioritization framework that will allow public works staff to determine high-priority concerns to be actioned in the short-term.	Process	Medium	Medium
39	Alignment of current blue box recycling contract with individual producer responsibility transition timeframe of 2025	Process	Long	High
40	Upgrade the GIS system to allow for the system to operate in a useful manner as the system fails to upload data quite often. Formalize a plan to use the technology to improve delivery of public works service.	Technology	Long	Medium

DETAILED REVIEW FUTURE STATE RECOMMENDATIONS – SEWER AND WATER

#	Recommendation	Category	Timeframe	Impact
41	Compare meter against residential and commercial meters to observe any leakage in distribution system.	Process	Medium	Low
42	Implement a formalized process of documenting and addressing citizen complaints.	Process	Short	Medium

ROADMAP AND IMPLEMENTATION PLAN

The following graph shows the 43 recommendations plotted by timeframe (short, medium and long term) and by impact (low, medium, high):



APPENDIX A

Cost of engagement



Cost of engagement: Project Invoices

	RSM Canada Consulting LP 11 King St W #700 Toronto, ON CN MSH 4C7 Canada Phone: (416) 480-2646 Fax: (416) 480-2646	REMIT TO: RSM Canada Co PO BOX 4090 ST Lockbox 918960 TORONTO, DN M Canada	IN A	RSM Gathert # rt224 4916 #1 0001	RSM Canada Consulting LP 11 King St W #700 Toronto, DN, DN MSH 4 C7 Canada Phone: (416) 480-0160 Fax: (416) 480-2646	REMIT TO: RSM Canada Consulting LP PO BOX-409 STN A Locibox 918960 TORCMTO, ON MSW 0E9 Canada
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Professional services re August/September.	endered in connection with Municipal Services Review	v -	\$12,907.50	Professional services ren- October.	dered in connection with Municipal Services Review	¥- \$15,000.00
		Subtotal GST/HST Invoice Total	\$12,907.50 1,677.97 \$14,585.47			Subtotal \$15,000.00 GST/HST 1,950.00 Invoice Total \$16,950.00
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					your RSM invoice via email?Send an email to RSM	
	Invoices are due upon receipt. Amounts shown are in I RSM Canada Consulting LP	CAD.			Invoices are due upon receipt. Amounts shown are in 0 RSM Canada Consulting LP	CAD.



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APPENDIX B

Line by line review further details



Key metrics are used to determine the financial performance NEMI's services as compared against other nominated jurisdictions (where applicable)

- Costs are compared using the 2018 FIR
- ⁻ Draft 2019 FIR figures are utilized in the historical analysis

Metric	NEMI	Other Jurisdictions	Commentary
Operating expense per capita (2018)	\$429 / capita	\$366 / capita	NEMI incurs roughly 17% more costs relative to other jurisdictions. May be a gap or imply inefficiencies.
Operating expense less amortization per capita (2018)	\$404 / capita	\$355 / capita	NEMI incurs approximately 14% more operating costs than other jurisdictions.
User fees as a percent of operating expense less amortization (2018)	0%	3%	NEMI had reported revenues under general government in previous years. The gap between other jurisdictions is not substantial.
5 Year - Historical expenditure analysis (2014 – 2018/19)	4% / year	(-5%) to 3% / year	Likely no concerns from historical performance raised.



	Equipment/Assets	People	Process	Technology
Overview	Assets that help with day to day administration and operations.	8 Councillors 1 Mayor 1 CAO 1 Clerk 1 Deputy Clerk 1 Treasurer 3 staff	Accounts payable, receivable, collection of payments, provision of information, human resources, taxes and utilities, treasury, minutes, agendas and record retention of council meetings	Great Plaines Microsoft Dynamics
				My Town online portal
				Spreadsheet
				Website
				IT outsourced to Computrek
Observations		Limited formal training, performance appraisals, employee progress reports, annual evaluation	No formal documented process, limited communication across all levels, lack of clearly defined roles and responsibilities	Difficulty receiving support for Great Plaines (software down for extended period of time)



Questions regarding service delivery of general government was not directly asked in the survey, however some comments were received as part of the open end question.

"I am unsatisfied with the tax rates at NEMI."

"Services seem to be much better for wards 1 and 2 than they are for ward 4 where I am." "Focus on services for retirees."

"Increase or organize opportunities for community members to meet with councilors (ex. zoom/online meetings)."

"There seems to be an unbalanced level and delivery of services for those who don't live right in the heart of little current."

"Allow for questions at council and town hall meetings."

INTERNAL STAKEHOLDERS – TOURISM PROMOTION

	Equipment/Assets	People	Process	Technology
Overview	Assets that help with day to day administration and operations.	2 staff	Develop promotional materials, distribution of materials across regions, work with local advertisers and tourism agencies and organizations to help promote; ongoing maintenance and development of content for the municipal website and social media pages (Facebook and Instagram).	Website Social media (Facebook and Instagram) Photoshop Graphics design contractor
Observations		Need of an intern over the next year or two at the Tourism/Archaeological site.	Some inefficiency in gathering and collecting events information sooner to provide awareness of events. Limited widespread reach outside of Province. Limited collaboration on marketing efforts with neighbouring communities.	Opportunity to invest in technology such as purchase of indoor or outdoor tourism kiosks placed in community for visitors



"Find ways to keep tourists in town a little longer."

"Encourage environmental tourism."

"Promote the Town's services and attractions more."







INTERNAL STAKEHOLDERS – ECONOMIC DEVELOPMENT

	Equipment/Assets	People	Process	Technology
Overview	Assets that help with day to day administration and operations.	1 Manager	Research funding opportunities for the municipality, local businesses and community organizations; development, submission and management of funding applications; business outreach;	Online portals for application
Observations		Pulled away from some projects due to other priorities	Economic development strategy as part of strategic plan. Limited focus on local businesses.	

8%

Selected Economic development as biggest area of concern in the community.

Level of satisfaction with economic development



"As a business owner, I don't feel the town is supporting small business nearly enough as it should.

"Don't prioritize tourism as the only economic plan. Diversify because things are going to be tough in the future and the diverse economy is the more stable and resilient economy."
APPENDIX C

Jurisdictional scan summary



MUNICIPAL SERVICE DELIVERY REVIEW JURISDICTIONAL SCAN SUMMARY

Town of Northeastern Manitoulin & the Islands

November, 2020



JURISDICTIONAL SCAN OVERVIEW

- The Town of Northeastern Manitoulin & the Islands (the Town or NEMI) engaged RSM Canada to undertake a Municipal Service Review of all its current service offerings.
- NEMI and RSM Canada selected three comparator municipalities in order to ensure that the recommendations we provide under the service review are aligned and consistent with the best practices of similar municipalities.
- Municipalities were interviewed on service delivery in terms of people, process, technology and equipment/asset.
- Additional data requested from the participants were specific to the 4 services assessed as part of the detailed review.

The 3 comparator municipalities outlined below were selected based on size, geographic location and/or service offerings.

	NEMI	Central Manitoulin	Northern Bruce Peninsula	Prince Edward County
Municipal status	Single-tier	Single-tier	Lower-tier	Single-tier
Population (census 2016)	2,712	2,084	3,999	24,735
Total private dwellings (census 2016)	2,313	1,629	5,069	12,899
Land area (sq. km)	496	431	784	1050



CENTRAL MANITOULIN – JURISDICTIONAL SCAN SUMMARY

- Short term focus is to improve community engagement through more activities (e.g. yoga classes).
- Landfill is a significant risk to the municipality (2 closed, 2 in the process of closing, 1 operating).
- Public works is complaints driven, staff is dispatched as complaints are received.
- Public works staff hierarchy includes, supervisor, deputy supervisor and operations staff.
- Weekly garbage and recycling pickup (fibre and comingle).
- Witnessing an increase in demand for recreation centre. Arena time and hall booking increased in the recent years in the two recreation facilities owned by the municipality. In the process of hiring a temporary worker to meet demand.
- Plans for a new recreation complex but unsuccessful in terms of securing funding.
- Limited technology use overall except for MS Office suite and financial software. No online portal for payments/information for citizens but in the process of implementing it.
- Marina operations is managed under maintenance department who is also responsible for public works. No docks that require fees. Slips are first come first serve. No overnight dockage.
- Sewer and water services operated by OCWA.

NORTHERN BRUCE PENINSULA – JURISDICTIONAL SCAN SUMMARY

- Five-year focus includes water wastewater infrastructure improvement, development of online platform for citizens, and infrastructure for high-speed internet.
- Wi-Fi connection is a significant issue in the municipality, particularly given current COVID-19 related situation.
- Management of tourism is also a rising concern as the municipality is facing an increase in the number of seasonal tourists.
- Limited technology use overall except for MS Office suite and Keystone as financial software. No online portal for payments/information for citizens.
- Separate administrative assistant for public works to handle complaints and other administrative duties.
- Improving programming at the recreation centre in partnership with South Bruce Peninsula.
- Sewer and water services operated by OCWA.



PRINCE EDWARD COUNTY – JURISDICTIONAL SCAN SUMMARY

- Plans to improve use of technology such as online portal for payments/information for citizens. Current portal includes some registration (e.g., dog tag rental, community space booking).
- Each department includes 2-3 managers.
- iCompass used as an electronic records management system (e.g., council meetings, meeting management) has been highly beneficial.
- Municipality manages 14 recreation facilities which cater for a variety of different activities. There is a recreation board with representations from every user groups and committees.
- Recreation programs are run solely by community groups.
- Marina and harbor used to have a "money in a box" system but municipality in the process of formally changing to a user fee-based system.
- Rate supported sewer and water services managed by the municipality.



RECREATION FACILITY

	North Eastern Manitoulin and the Islands	Central Manitoulin	Northern Bruce Peninsula	Prince Edward County
Number of full-time municipal staff	4	10	4	Not available
Number of part time workers	None	10 summer students	4 summer students	Not available
Number of facilities	1	3	4	14
Age of facility (years)	42	Varies by facility	Varies by facility	Varies by facility
Size of facility (sq. ft.)	45,000	Varies by facility	Varies by facility	Varies by facility
Capacity (no. of people)	300 - 400	Varies by facility	Varies by facility	Varies by facility
Number of halls	1	5	4	13
Number of arenas	1	2	1	2
Seasonality	No	No	No	No
Online booking option	No	No	Yes	No
Fees and rates	See next slides	See next slides	Not available	See next slides

NEMI RECREATION FACILITY RATES

Type of rental	NEMI Recreation Center Rental Rates	Price
	Prime Ice Mon - Fri 2pm-12am Sat & Sun 10am -10pm	\$ 110.62/hour
	Off Prime Ice Mon - Fri 8am - 2pm	\$ 55.75/hour
Ice rentals	Sat & Sun 8am-10am & 10pm-12am	\$ 55.75/hour
	Student / Last Minute Rate Monday to Sunday	\$ 55.75/hour
	Tournament Monday to Sunday All Hours	\$ 110.62/hour
	Sunday to Friday	\$ 214.75/day
	Saturday	\$ 295.90/day
Hall rentals	Rental With Alcohol	\$ 646.99/day
Hairtentais	Additional Tournament Day only	\$ 112.61/day
	All Inclusive Wedding Rate	\$ 957.24/day
	Hourly User Group Rate - Must be Approved Management	\$ 23.75/hour
	Regular Kitchen Use - Minimum Rate, up to 200 people	\$ 146.29/day
Kitchen rental	Minimal Kitchen Use - Food prepared elsewhere	\$ 73.42/day
Ritchententai	Per Plate Rate - Over 200 people	\$ 0.90/plate
	Regular Kitchen Use - Additional Tournament Day	\$ 62.93/day
	Bare Floor	\$ 560.87/day
	Floor with Tables & Chairs	\$ 713.24/day
Arena floor rental	Floor with Tables, Chairs & Alcohol	\$ 960.55/day
Arena libor rentai	Bare Floor	\$ 320.23/day
	Floor with Tables & Chairs	\$ 480.82/day
	Floor with Tables, Chairs & Alcohol	\$ 719.87/day
	Bare Floor	\$ 320.23/day
Curling Floor rental	Floor with Tables & Chairs	\$ 480.82/day
	Floor with Tables, Chairs & Alcohol	\$ 719.87/day
	Per hour rental (min. 2 hours/ max. 4 hours)	\$ 35.33/hour
Lion's den curling lounge	Day Rental	\$ 140.77/day
	Rental with Alcohol	\$ 174.44/day
	Hourly User Group Rate - Must be Approved Management	\$ 23.75/hour



CENTRAL MANITOULIN RECREATION FACILITY RATES

Type of rental	Central Manitoulin Recreation Center Rental Rates	Price
	Ice rental /repeat users/includes hst	\$65
Ice rental	Ice rental/ 1 time event/includes hst	\$70
	Off season ice surface /includes hst	\$40
	1/2 Day (0-4 hours)	\$25
Hall rental	Full day (4-8) hours	\$40
Huirforitai	Full day includes evening 8+ hours	\$100
Kitchen	Upper room – first 2 hours	\$40
	Each additional hour	\$10
Meeting hall	*First 2 hours	\$40
weeting hair	*Each additional hour	\$10
Arena floor rental	Bare floor arena/day	\$200.00 +HST
Meeting hall	*First 2 hours	\$40
Meeting han	*Each additional hour	\$10



PRINCE EDWARD COUNTY RECREATION FACILITY RATES

Type of rental	Recreation facility rates	Price
	Adult Ice - Prime Time	\$180.80
	Adult Ice - Non-Prime Time	\$106.50
	Youth Ice - Prime Time	\$142.45
lce rental	Youth Ice - Non-Prime Time	\$87.89
	Junior Ice - Prime Time	\$158.28
	Junior Ice - Non-Prime Time	\$97.66
	Ticket Ice/Shinny (Allocated monthly by the Manager)	\$10.00/person
	Arena Floor – No Ice – Activity Rental (maximum charge – 8 hours)	\$50.00/hour
	Arena Floor – No Ice – Show or Vendor Kiosk/Booth/Paid Admission Event	\$70.00/hour
	Arena Floor- No Ice- Show or Vendor Kiosk/Booth/Paid Admission Event Set-up half day (2pm to 8pm)	\$210.00
Arena floor rental	Arena Floor- No Ice- Show or Vendor Kiosk/Booth/Paid Admission Event Set-up Day (8am to 8pm)	\$420.00
	Facility Employee Labour Rate	\$35/hour
	All Day Wellington & District Community Centre Complex Rate Per Day	\$3500/hour
	All Day Prince Edward Community Centre Complex Rate per Day	\$2000/hour
	Highline Hall only	\$725.00
	Highline Hall only on Statutory Holiday	\$1,450
	1/2 Highline Hall only	\$400.00
	1/2 Highline Hall only on Statutory Holiday	\$800.00
	Highline Hall - kitchen use only	\$40.00/hr
Hall	Highline Hall - kitchen use only on Statutory Holiday	\$80.00/hr
	Highline Hall with kitchen	\$800.00
	Highline Hall with kitchen on Statutory Holiday	\$1600
	¹ / ₂ Highline Hall with kitchen	\$450.00
	¹ / ₂ Highline Hall with kitchen on Statutory Holiday	\$900.00
	Highline Hall - Meeting rate per hour	\$60.00/hr
	Norton Room	\$20.00/hr
Room	Norton Room on Statutory Holiday	\$40.00/hr
	Taskforce Lounge or Rotary Room	\$35.00/hr
	Taskforce Lounge or Rotary Room on Statutory Holiday	\$70.00/hr



WATERFRONT AND MARINA SERVICES

	North Eastern Manitoulin and the Islands	Central Manitoulin	Northern Bruce Peninsula	Prince Edward County
Number of full-time municipal staff	2	4	3	Not available
Number of part time workers	10-13 summer students	None	4 summer students	Not available
Number of dock slips	106 transient, 82 seasonal	3	203	11 boat launches
Length of dock wall (ft.)	11,000	n/a	Not available	Not available
Number of visitors (annual boats)	77-97 seasonal, 2000-2250 transient	n/a	Not available	Not available
Number of overnight dockage (annual)	1800-2000	n/a	Not available	Not available
Hours of operations	May to Jun Mon-Thur 8am- 4pm and Fri-Sun 8am-8pm; Jun to Labour day Mon-Sun 8am-8pm; Labour day to Thanksgiving Mon-Thur 8am- 4pm and Fri-Sun 8am-8pm	n/a	Not available	May to Jun Sat-Sun 9am-5pm; Jun to Labour day Mon-Sun 8:30am - 5pm; Labour day to Thanksgiving Sat-Sun 8:30am- 5pm
Seasonality	May to October	n/a	Not available	May to October
Fees and rates (per ft.)	See next slide	n/a	Not available	See next slide



WATERFRONT AND MARINA SERVICES FEES AND RATES (2/2)

	North Eastern Manitoulin and the Islands	Prince Edward County
Overnight (including hydro, water)	\$1.95 / Foot + HST	\$1.80 / Foot + HST \$1.70 / Foot + HST without hydro and water
Pump-outs	\$13.28 +HST/Holding Tank	\$26 + HST
Monthly Rate	\$24.75 + HST/Foot	n/a
Weekly Rate	\$11.00 +HST/Foot	n/a
Seasonal (Full Service – hydro, water, showers, parking)	\$49.50/Foot +HST	\$46/foot + HST or \$1,150 minimum
Seasonal (excluding hydro or water)	\$35.00/Foot +HST	n/a
Seasonal- Pier 10 (Dockage Only, boats under 16 feet)	\$370.00 +HST	\$150 +\$1.25/ft + HST (annual base fee + per foot charge for docks)
Ramping (Seasonal, No overnight parking)	\$45.00 +HST	\$140 + HST (seasonal mooring)
Boat launch fee	\$10 + HST	\$20
Seasonal launch permit	\$45.00 +HST	\$85 + HST \$45 + HST for half season



LANDFILL AND PUBLIC WORKS SERVICES

Number of rane-kilometer of paved and unpaved roadUnpaved: 290 kmUnpaved: 212 kmUnpavedLandfill hours of operationTuesdays 9am-3pm, Saturdays 9am-3pm Year-Round and Sundays (May Long Weekend to Thanksgiving Weekend only) 11am-6pmVictoria Day weekend to Labour Day weekendSt Edr Saturday and Sunday 9am - 1pmFriday Saturday and Sunday 2pm - 6pmEasting Saturday After Labour Day Weekend toFriday Saturday	paved: 460 km l Edmunds: Wednesday and S	Not available Paved: 1750 km Unpaved: 368 km
and unpaved roadOnpaved. 250 kmOnpaved. 212 kmOnpaved. 212 kmLandfill hours of operationTuesdays 9am-3pm, Saturdays 9am-3pm Year-Round and Sundays (May Long Weekend to Thanksgiving Weekend only) 11am-6pmVictoria Day weekend to Big Lake: Thursday, Saturday and Sunday 9am - 1pmSt Edr Saturday and Sunday 9am - 1pmFriday Saturday and Sunday 2pm - 	paved: 460 km l Edmunds: Wednesday and S	Unpaved: 368 km
Landfill hours of operationTuesdays 9am-3pm, Saturdays 9am-3pm Year-Round and Sundays (May Long Weekend to Thanksgiving Weekend only) 		
Thursday October 22, 2020 Big Lake: Thursday & Saturday 9am - 12 noon Providence Bay: Thursday & Saturday 1pm – 5pm Remainder of Year October 23rd to Victoria Day Weekend Big Lake: Saturday 9am - 12 noon Providence Bay: Saturday 1pm - 5pm	Ndsay Waste: Sunday and Stay 9am - 5pm	Sophiasburgh, Hillier, South Marysburgh, Ameliasburgh, Wellington, Hallowell: Saturday 8am – 4pm Picton: Saturday and Wednesday 8am – 4pm



LANDFILL AND PUBLIC WORKS SERVICES

	North Eastern Manitoulin and the Islands	Central Manitoulin	Northern Bruce Peninsula	Prince Edward County
Haulage distance to landfill site	3km	15-20km	From most southerly point to a waste disposal site: 20 kilometres From most northerly point to a waste disposal site: 6.2 kilometres Third waste disposal site is located almost exactly halfway between southern and northern extents of Highway 6	
Landfill tipping fee	Construction debris (1/2 ton, 1 ton, large truck) (\$33, \$97, \$192) Scrap metal (1/2 ton, 1 ton, large truck) (\$66, \$97, \$252) Contaminated soils per truckload (\$192) Contaminated or other waste (1/2 ton, large truck, furniture) (\$192, \$505, \$14) Gate opening (during business hours, after hours) (\$60, \$119)	Stoves, washers, dryers, water tanks, scrap metal - \$15 Refrigerator freezer - \$50 Furniture - \$15 Mattress - \$15 Construction / Brush: Half – ton trailer - \$50 / \$25 Large truck - \$150 / \$100 Dum truck - \$200 / \$200	See next slide	See next slide
Types of materials recycled	Recycle plastics 1 to 6 Comingled paper Cardboard Metal	Recycle plastics 1 to 6	Glass: clear or coloured jars Cardboard: corrugated, box board, boxed beverage containers Paper: envelopes, paperbacks, magazines and catalogues, printer and fine paper, newspaper and flyers Tin and plastics: food and beverage containers, pop cans, plastic bottles, tubs and lids, plastic clam shell containers, plastics numbered 1 to 5 and 7.	Blue Box 1: Containers Tin cans, aluminum cans and foil, bottles, HDPE, PP, PS, aerosol and paint cans, metal cookware Blue Box 2: Paper and Fibre Newspaper, Office paper, gable top, boxboard, phone books, magazines, film plastic, glass bottles

North Bruce Peninsula – landfill tipping fee

Material	
→Sorted household and commercial	\$ 100.00 per 1,000 kg
Unsorted household and commercial	\$ 200.00 per 1,000 kg
→Clean wood/brush	\$ 40.00 per 1,000 kg
→Wood	\$ 80.00 per 1,000 kg
→Stumps	\$ 30.00 per 1,000 kg
→Asphalt Shingles	\$ 80.00 per 1,000 kg
→Concrete/Brick/Rubble	\$ 80.00 per 1,000 kg
→Scrap Metal	\$ 40.00 per 1,000 kg
→White Metal	\$ 5.00
→Small tire off rim	FREE
→Large truck tire off rim	FREE
→Heavy truck tire off rim	FREE
→Small tire on rim	\$ 8.00 per unit
→Large truck tire on rim	\$ 10.00 per unit
→Heavy truck tire on rim	\$ 24.00 per unit
→Battery	\$ 5.00 per unit
→Propane tanks	\$ 5.00 per unit
→E-waste	FREE
→Bulky furniture/mattresses	\$ 25.00 per unit
→Furniture	\$ 10.00 per unit
→Freon unit	\$ 35.00 per unit
→Two (2) untagged bags	FREE
→Clean fill	FREE
→Unbagged leaves/grass	FREE
→MOE approved contaminated soil #1	\$ 50.00 per 1,000 kg
→MOE approved contaminated soil #2	\$120.00 per 1,000 kg
→Minimum charge for sorted material	\$ 5.00



Prince Edward County – landfill tipping fee

Material	Fee
Household waste	
Household waste deposited at landfill or Transfer Site for each bag	\$5.00
Household recyclable Materials	No charge
Bulk waste and loose garbage	-
Passenger car trunk load	\$10.00
Van loads larger than passenger car volume - Minimum per load (based on volume)	\$15.00
Van loads larger than passenger car volume - Maximum per load (based on volume)	\$35.00
Pickup truck/similar sized utility trailer - Level Box Load	\$40.00
In addition to Level Box Load Fee, overfilled pickups/larger vans and trailers based on level load pickup comparison up to an additional 6" in height = 25% increase in volume Level Box Load	\$10.00
In addition to Level Box Load Fee, overfilled pick up or trailers to a maximum of 18" above fixed side railings will be an additional flat fee	\$20.00
In addition to Level Box Load Fee, overfilled pickups/larger vans and trailers based on level load pickup comparison up to an additional 18" in height = 75% increase in volume Level Box Load	\$30.00
Brush - Passenger car trunk load	No charge
Brush - Van loads larger than passenger car volume - (based on volume)	\$5.00
Brush - Pickup truck/similar sized utility trailer - Level Box Load	\$10.00
Brush - In addition to Level Box Load Fee, overfilled pickups/larger vans and trailers based on level load pickup comparison up to an additional 24" in height = 50% increase in volume	\$5.00
Construction debris (building debris, drywall, etc.) (at transfer station only)	
Passenger car trunk load	\$20.00
Van loads larger than passenger car volume - Minimum per load (based on volume)	\$35.00
Van loads larger than passenger car volume – Maximum per load (based on volume)	\$50.00
Pickup truck/similar sized utility trailer - Level Box Load	\$50.00
In addition to Level Box Load Fee, overfilled pickups/larger vans and trailers based on level load pickup comparison up to an additional 6" in height = 25% increase in volume Level Box Load	\$10.00
In addition to Level Box Load Fee, overfilled pick up or trailers to a maximum of 18" above fixed side railings will be an additional flat fee	\$20.00
In addition to Level Box Load Fee, overfilled pickups/larger vans and trailers based on level load pickup comparison up to an additional 18" in height = 75% increase in volume Level Box Load	\$30.00
Metal	
Non-contaminated	No Charge
All non-refrigerated white goods	\$10.00
All refrigerated white goods with freon removed and tagged	\$10.00
All refrigerated white goods with freon	\$30.00
Tires	
Up to 22" tires	No Charge

SEWER AND WATER SERVICES

	North Eastern Manitoulin and the Islands	Central Manitoulin	Northern Bruce Peninsula	Prince Edward County
Number of municipal staff	Contracted to OCWA	Contracted to OCWA	Contracted to OCWA	25 that cover Administration, Compliance, Water, and Waste Water.
Sanitary system capacity	Lagoon capacity 927 m3 per day, Operating below maximum capacity	Available upon request to OCWA	Max of 625 m3/day	Picton 6,000 m3 daily Wellington 1,500 m3 daily
Water distribution system capacity	7 3400 m3 per day - Little current, 654 m3 per day - Sheguiandah	Available upon request to OCWA	Water capacity - 1,831 m3/day and maximum flow rate of 21.2 L/second	Ameliasburgh 360 m3 daily Consecon 659 m3 daily Peats point 80 m3 daily Picton10,400 m3 daily Wellington 2,488 m3 daily Rossmore 680 m3 daily
Sanitary utility rates	Ward 2: 75% of all water charge	\$174 per quarter	\$637 per lot	Monthly base rate based on meter size (2020) 5/8" - \$43, ³ /4" - \$43, 1" - \$84, 1 ¹ / ₂ " \$129, 2" - \$214, 3"- \$386, 4" - \$601, 6" - \$859
Water utility rates	Ward 2 and 3 \$111.39 per quarter for up to 45 cubic meters and \$1.35 per cubic meter for greater than 45 Ward 4 base rate of \$329.74 per quarter up to 45 cubic meters. \$3.73 for usage over 45 cubic meters	 \$216 per quarter base rate 0 - 75 cubic meters billed is base rate 76 - 250 cubic meters \$0.867 251 - 400 cubic meters \$0.924 401 - more \$0.308 	\$525 yearly base rate	Monthly base rate based on meter size (2020) 5/8" - \$31, ³ 4" - \$31, 1" - \$65, 1 ½" \$94, 2" - \$156, 3"- \$281, 4" - \$437, 6" - \$625

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